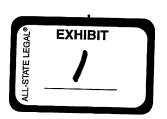
### **VIRGINIA:**

## IN THE CIRCUIT COURT OF THE CITY OF RICHMOND

ALAN SCHINTZIUS Antwanette Brown, Annquinnette Kenney, Korvel Mabry, Phillip Ricks, Sharon Smith, Chevis Warren	) CL16-3874-8
V.  J. KIRK SHOWALTER, General Registrar for the City of Richmond, C. Starlet Stevens, Chairman of the Richmond Electoral Board, Cecila A. B. Dabney. Secretary of the Richmond Electoral Board, Ophelia Daniels Vice-Chairman of the Richmond Electoral Board James Alcorn Chairman, Virginia State Board of Elections; , Clara Belle Wheeler Vice-Chairman, Virginia State Board of Elections; Singleton B. McAllister, Esq. Secretary, Virginia State Board of Elections, And Edgardo Cortes Commissioner, Department of Elections Department of Elections	RECEIVED AND FILED CIRCUIT COURT  AUG 2 3 2016  EDWARD F. JEWETT, CLERK BY. D.C.

### **COMPLAINT AND PETITION FOR MANDAMUS**

Plaintiffs Alan Schintzius ("Schintzius"), Antwanette Brown ("Brown"), Annquinnette Kenney ("Kenney"), Korvel Mabry ("Mabry"). Phillip Ricks ("Ricks"), Sharon Smith ("Smith"),



and Chevis Warren ("Warren") collectively, ("Plaintiffs"), by counsel, for their Complaint and Petition for Mandamus against the Defendants herein, say as follows:

## INTRODUCTION

- 1. This case presents a federal constitutional challenge, a state constitutional challenge and a state law challenge.
- 2. As applied to plaintiffs, and numerous others, including Schintzius' status not only as a candidate but as a circulator of petitions, the actions of defendants have violated the Political Speech and the Right of Association Clauses of the First Amendment of the Constitution of the United States, the Equal Protection Clause of the 14<sup>th</sup> Amendment to the Constitution of the United States, and the Due Process Clause of the 14<sup>th</sup> Amendment to the Constitution of the United States.
- 3. As applied to Plaintiffs and numerous others, including Schintzius' status not only as a candidate but as a circulator of petitions, the actions of defendants has violated the Due Process Clause and Political Free Speech Clause of Article 1 of the Constitution of Virginia.
- 4. As applied to Plaintiffs and number others, including Schintzius' status not only as a candidate but as a circulator of petitions, the actions of defendants has violated § 24.2-101 et. seq. of the Code of Virginia, ("Va. Code") 1950, as amended, which encompasses the state's election laws including applicable state regulations 1VAC20-50-20 and 1VAC20-50-30.
- 5. Plaintiffs bring this action under 42 U.S.C §§ 1983 and 1988, seeking declaratory and injunctive relief as well as costs and attorney's fees (an award of such costs and fees being expressly authorized by § 1988).
- 6. Specifically, the General Registrar of the City of Richmond initially arbitrarily and capriciously disqualified the signatures of the Plaintiffs and numerous others, each of whom

followed the instructions on the state's mandated petition and provided the information therein requested for the purposed of seeking to place Schintzius on the ballot as candidate for Mayor in the November, 2016 citywide election.

- 7. As a result of such disqualified signatures, Schintzius has been denied a spot on the ballot this coming November.
- 8. Making matters worse, the Richmond Election Board failed in their oversight responsibilities and such failure led to an unfair, unreasonable and unconstitutional appeal process, as they choose instead to in effect rubber stamp the General Registrar's determination that Schintzius lacked the sufficient number of qualified signatures to have his name on the ballot this November even though the Registrar—an appointee of Board—had at all times sole possession of evidence demonstrating the unlawfulness of her determination.
- 9. Making matters even worse, the State Board of Elections have totally abdicated their oversight responsibilities mandated by state law to insure the state's election laws are being implemented by local registrars and local election boards with the uniform purity and reasonableness required by state law in matters affecting the state's qualified voters and candidates for office.
- 10. The General Registrar of the City of Richmond, the Richmond Electoral Board and the State Board of Election derive their power over ballot access through a delegation of authority from the General Assembly of Virginia, the state legislature. Thus defendants at all times acted under the color of state law in violating the heretofore mentioned federal constitutional rights along with other such heretofore mentioned rights.
- 11. These actions by Defendants have deprived Plaintiffs of their fundamental right to participate in the political process, as guaranteed by the U.S. Constitution. Plaintiffs now seek an

injunction from this Court requiring Defendants to place Schintzius on the ballot or, in the alternative, requiring Defendants to conduct a review of their disqualification of the signatures at issue in a manner consistent with the due process clause of the 14<sup>th</sup> Amendment to the U.S. Constitution, such review having not been provided by the Defendants based on their actions in this matter as is shown from the facts and law cited herein.

#### JURISDICTION AND VENUE

- 12. This is a civil action arising under the laws of the United States and the State of Virginia. This Court has subject matter jurisdiction over the claims of federal constitutional violates herein. This Court further has subject matter over other claims herein including the prayer for a Writ of Mandamus against the State Board of Elections, the Richmond Electoral Board and the Richmond General Registrar over "cases in which it may be necessary to prevent the failure of justice and in which mandamus may issue according to the principles of common law." Va. Code § 17-513.
- 13. Venue is proper for this action in that the events or omissions giving rise to the claims herein occurred and/or will occur in this district.

### **PARTIES**

14. Plaintiff Schintzius is resident of Richmond and a candidate for the office of Mayor of Richmond. He has been denied the right to appear on the general election ballot by the Richmond Electoral Board, acting on the advice of their appointee, the General Registrar of the City of Richmond. The Richmond Electoral Board concedes Schintzius met all the requirements for having his name put on the general election ballot but one: an alleged failure to submit by the June 14<sup>th</sup> due date the signatures of at least 50 "qualified voters" in the city's 8<sup>th</sup> Council district as required by state law and the City Charter. Schintzius initially got disqualified on the sole

ground of submitting only 43 signatures of qualified voters in the 8<sup>th</sup>. This number later got increased to 46, thus still leaving him 4 short.

- 15. Schintzius, besides being a candidate, is also a circulator and thus his status as a Plaintiff also involves the denial of protected constitutional rights of association and free speech in this role as well.
- 16. Plaintiff Antwanette Brown is a resident of the eighth council District [Richmond has 9 council districts], a registered voter in the eighth District and a qualified voter for purposes of signing the petition at issue under state law and regulation. As requested, she provided on the petition form the information demanded by state law. However, her signature has been disqualified on the grounds she failed to provide information not requested, but at all times going to be considered necessary by Defendants as a technical requirement for allowing her to exercise protected political rights. At all times, Defendants had within their sole possession unavailable to Schintzius sufficient evidence to determine if the Antwanette Brown signing the petition was indeed the was the Antwanette Brown listed on the state voter registration system as a qualified voter for purposes of signing a petition. Upon information and belief, and based upon the position of the defendants in a prior case in this court, at no time did the Richmond Electoral Board or the General Registrar of the City of Richmond bother to check such evidence even though it would have taken very little effort.
- 17. Annquinnette Kinney is a resident of the eighth council district ("eighth or 8<sup>th</sup> district), a registered voter in the eighth district and a qualified voter for purposes of signing a petition under state law and regulation. She is listed as an active voter. As requested, she provided on the petition form the information demanded by state law. However, her signature has been disqualified on the grounds she failed to provide information not requested, but at all

times going to be considered necessary by Defendants as a technical requirement for allowing her to exercise protected political rights. At all times, Defendants had within their sole possession—unavailable to Schintzius—sufficient evidence to determine if the Annquinnette Kinney signing the petition was indeed the Annquinnette Kinney listed on the state voter registration system as a qualified voter for purposes of signing a petition. Upon information and belief, and based upon the position of the defendants in a prior case in this court, at no time did the Richmond Electoral Board or the General Registrar of the City of Richmond bother to check such evidence even though it would have taken very little effort.

- 18. Korvel Mabry is a resident of the eighth district, a registered voter in the eighth district and a qualified voter for purposes of signing a petition under state law. He is listed as an active voter. As requested, he provided on the petition form the information demanded by state law. However, his signature has been disqualified on the grounds he failed to provide information not requested, but at all times going to be considered necessary by Defendants as a technical requirement for allowing her to exercise protected political rights. At all times, Defendants had within their sole possession unavailable to Schintzius—sufficient evidence to determine if the Korvel Mabry signing the petition was indeed was indeed the Korvel Mabry listed on the state voter registration system as a qualified voter for purposes of signing a petition. Upon information and belief, and based upon the position of the defendants in a prior case in this court, at no time did the Richmond Electoral Board or the General Registrar of the City of Richmond bother to check such evidence even though it would have taken very little effort.
- 19. Phillip Ricks is a resident of the eighth district, a registered voter in the eighth district and a qualified voter for purposes of signing a petition under state law. He is listed as an active voter. As requested, he provided on the petition form the information demanded by state

law. However, his signature has been disqualified on the grounds his signature, his printed name, or his address, as written on the petition form, were illegible. However, self-evidentially, by his status as a Plaintiff, it is possible to a moral certainty to prove that Mr. Ricks did indeed sign the petition and this would have been clearly demonstrated to the General Registrar of the City of Richmond and the Richmond Electoral Board had they provided the constitutionally required due process reviewing hearing demanded by the due process clause of the 14<sup>th</sup> Amendment of the U.S. Constitution in this matter.

- 20. Sharon Smith is a resident of the eighth district, a registered voter in the eighth district and a qualified voter for purposes of signing a petition under state law. She is listed as an active voter. As requested, she provided on the petition form the information demanded by state law. However, her signature has been disqualified on the grounds she failed to provide information not requested, but at all times going to be considered necessary by Defendants as a technical requirement for allowing her to exercise protected political rights. At all times, Defendants had within their sole possession not available to Schintzius sufficient evidence to determine if the Sharon Smith signing the petition was indeed the Sharon Smith listed on the state voter registration system as a qualified voter for purposes of signing a petition. Upon information and belief, and based upon the position of the defendants in a prior case in this court, at no time did the Richmond Electoral Board or the General Registrar of the City of Richmond bother to check such evidence even though it would have taken very little effort.
- 21. Chevis Warren is a resident of the eighth district, a registered voter in the eighth district and a qualified voter for purposes of signing a petition under state law and regulation. He is listed as an active voter. As requested, he provided on the petition form the information demanded by state law. However, his signature has been disqualified on the grounds she failed to

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Defendants as a technical requirement for allowing her to exercise protected political rights. At all times, Defendants had within their sole possession—not available to Schintzius - sufficient evidence to determine if the Chevis Warren signing the petition was indeed the Chevis Warren on the state voter registration system as a qualified voter for purposes of signing a petition. Upon information and belief, and based upon the position of the defendants in a prior case in this court, at no time did the Richmond Electoral Board or the General Registrar of the City of Richmond bother to check such evidence even though it would have taken very little effort.

- 22. Collectively those challenging the disqualification of the signatures are referred to herein as the "Signatory Plaintiffs." All are listed in "active" status on the Virginia voter registration system.
- 23. Defendant J. Kirk Showalter ("Registrar") is the General Registrar for the City of Richmond. Showalter is responsible for the initial verification of petitions of candidates for office in Richmond and must submit the results of her verification to the Richmond Electoral Board. Her decision to disqualify a signature were apparently accepted without any dissent by the members of the Richmond Electoral Board.
- 24. The Richmond Electoral Board ("REB") is responsible for approving and removing the Registrar and for conducting elections. Va. Code § 24.2-109. The REB also is responsible for reviewing Registrar's performance. Va. Code. § 24.2-109.1. Furthermore, the REB is authorized to assign the Registrar such duties as may be required to insure that access to the ballot, along with protecting all attendant federal constitutional and other rights, are carried out. Va. Code § 24.2-114 (18).

- 25. Defendant C. Starlet Stevens is Chairman of the Richmond Electoral Board. Stevens is therefore charged with overseeing the actions, either by commission or omission, of the Registrar and those employed in that office, together with the other members of the REB. Stevens is sued in her official capacity.
- 26. Defendant Ophelia Daniels is Vice-Chairman of the Richmond Electoral Board. Daniels is charged with overseeing the actions, either by commission or omission, of the Registrar and those employed in that office, together with the other members of the REB. Daniels is sued in her official capacity.
- 27. Defendant Cecelia Dabney is Secretary of the Richmond Electoral Board. Dabney is charged with overseeing the actions, either by commission or omission, of the Registrar and those employed in that office, together with the other members of the REB. Dabney is sued in her official capacity.
- 28. The State Board of Elections ("SBE" or the "State Board") is the chief election authority in Virginia, and operating through the Department of Elections, is responsible for the administration of state laws affecting voting. It must assure that elections in the State are conducted in accordance with law. Va. Code. § 24.2-102–103.
  - 29. Among its duties, the State Board is charged as follows:

The State Board, through the Department of Elections, shall *supervise and coordinate* the work of the county and city electoral boards and of the registrars to obtain uniformity in their practices and proceedings and legality and purity in all elections. It shall make rules and regulations and issue instructions and provide information consistent with the election laws to the electoral boards and registrars to promote the proper administration of election laws.

Va. Code § 24.2-103(A) (emphasis added).

- 30. The SBE has its chief office is in Richmond, Virginia, and is composed of three members: Chairman, Vice-Chairman and Secretary.
- 31. For purposes of meeting the petition requirements, the definition of a qualified voter for purposes of having said individual's signature count toward the statutory requirement for a particular office is contained in Va. Code§ 24.2-101.
- 32. To implement state law, the SBE's publishes guidance documents for Registrars and local election boards. It is called the GREBook and it has a specific Chapter 10 entitled "Candidate and Referenda Processing" with sections addressing the qualification or disqualification of any particular signature. This SBE makes the GREbook available electronically and thus Chapter 10 can be found at <a href="https://voterinfo.sbe.virginia.gov/GREBHandbook/Docs/2015+Chapters/Chapter%2010%20Candidate%20and%20Referenda%20Processing.pdf">https://voterinfo.sbe.virginia.gov/GREBHandbook/Docs/2015+Chapters/Chapter%2010%20Candidate%20and%20Referenda%20Processing.pdf</a>.
- 33. Furthermore, the SBE has also promulgated regulations 1VAC 20-50-30 and 1VAC 20-60-20 addressing the counting of signatures and conducting the appeal process contained in Va. Code § 24.506(C).
- 34. Defendant James B. Alcorn is the Chairman of the SBE and is sued in his official capacity.
- 35. Defendant Clara Belle Wheeler is the Vice-Chairman of the SBE and is sued in her official capacity.
- 36. Defendant Singleton B. McAllister, Esq. is the Secretary of the SBE and is sued in his official capacity.
- 37. Defendant Edgardo Cortes is the Commissioner of the Department of Elections under the State Board of Elections. He is sued in his official capacity.

38. Local registrars and electoral boards in the counties and cities of Virginia work in concert with - and under the supervision of - the SBE, operating through the Department of Elections to administer the election laws of the Commonwealth of Virginia.

#### FACTS

### The Statutory Requirements for Qualification as Richmond Mayoral Candidate

- 39. On April 15, 2004, what would later be published as Chapter 898 of the Session Laws of the 2004 Session of the General Assembly was signed into law by the Governor of Virginia. It amended the Richmond City Charter, creating for the first time a Mayor elected citywide by the voters since the end of segregation. The new law eliminated the old system were the City Council got to appoint the Mayor from among its members. The key aspects to the new law and most of the wording had been approved overwhelmingly by voters across the city in a 2003 referendum. In Virginia, all city charter changes must be made through laws enacted by the General Assembly.
- 40. The new law, implementing the will of the people, allowed, indeed encouraged, any interested citizen to run for Mayor, not solely those on City Council or those backed by powerful special interests.
- 41. To earn a place on the general election ballot, a candidate, besides complying with Chapter 5 of Title 24.2 of the Code of Virginia, must also "file with their declaration of candidacy a petition containing a minimum of 500 signatures of qualified voters of the city, to include at least 50 qualified voters from each of the nine election districts." Richmond City Charter § 3.01.1.

- 42. Schintzius, an independent candidate for Mayor, spent weeks collecting the required signatures from across the city's 9 council districts. These petitions were submitted in accordance with the due date of June 14<sup>th</sup>, 2016. Va. Code § 24.507.
- 43. In an email sent at 10:09 PM on June 21, the Registrar informed Schintzius "[w]e regret to inform you that, while 670 of the names submitted could be verified as qualified registered voters of the City of Richmond, you are also required to have at least 50 of these names in each of the nine council districts. Only 43 names could be verified as qualified registered voters of the City of Richmond in the 8<sup>th</sup> district. Therefore, you are disqualified." The email includes a notation saying it is being sent at the "request of the City of Richmond Electoral Board." This email constituted the required legal notice of disqualification for the general election ballot. (Exhibit C).
- 44. The email included 5 attachments including references to SBE regulations. One is entitled Helpful Hints To Persons Appealing Petition Signature Counts ("Helpful Hints"). It also informed Schintzius that had only until 9:00 AM on June 27<sup>th</sup> to exercise his right under Va. Code § 24.506(C) to contest the disqualification from the ballot. The email also informed Schintzius a hearing on his disqualification, should he exercise this statutory right, would be held at 2:00PM on June 30<sup>th</sup> at the included location address.
- 45. Upon information and belief, and consistent with the Defendants representation s in a 2012 suit litigated in Richmond Circuit Court, neither the Registrar nor the REB actually check, except in a rare circumstance, to determine whether the signature on the petition matches the signature on file with a voter by the same name claiming residence in a particular district. As Va. Code § 24.506A applicable to the election of the Mayor of Richmond as indicated in City Charter provision § 3.01.1 makes clear, the legal requirement for petition signatures for access

to the ballot as regards an any independent candidate for office is whether the candidate's petition has been "signed by the number of qualified voters [required by law]...and listing the residence address of each such voter."

- 46. The registration forms and materials filed by all registered voters in Richmond containing the signatures of these citizens when they registered with the Registrar's office are in the sole possession of the Registrar, an appointee of the REB, and thus readily available to defendants at all times since the June 14th date when all of Schintzius petitions had been dutifully filed as required Va. Code § 24.507. These forms or any updates to such registration containing signatures of said registered voters are **not** available for review by a disqualified candidate such as Schintzius. Thus the Registrar, the principle person arguing for Schintzius' disqualification from the ballot at the June 30<sup>th</sup>, 2016 hearing on the matter, has access to this crucial, probative information. The REB, which can at all times direct the Registrar to produce such information for its review, thus has at all times ready access to the information. It would only require a de minimus amount of time for either the Registrar or REB to compare the signatures written by the Plaintiffs on the Schintzius petitions with the signatures on the registration forms and materials from the handful of Plaintiffs in this instant matter listed on the Virginia voter registration system as registered in the 8<sup>th</sup> district. This is especially true in the instant matter since several of the Plaintiffs had unique names on the Virginia voter registration system, unmatched by anyone else listing an 8th district registration address.
- 47. Upon information and belief, the Registrar and REB, at all times, accept as true the **residence address** given by a petition signer of a candidate petition for the Office of Mayor of Richmond.

- 48. Accordingly, upon information and belief, Defendants would have automatically counted the signatures of Brown, Kinney, Mabry, Smith and Warren instead of disqualifying them had these Plaintiff's written on the petition the **registration address** in the 8<sup>th</sup> district listed for their names on the Virginia voter registration system.
- 49. However, the state mandated petition form demands, consistent with Va. Code § 24.506, signers provide their "residence address." (Exhibit A).
- 50. According, as Defendants at all times demanded, Plaintiffs Brown, Kinney, Mabry, Smith and Warren [Plaintiff Ricks presented an different issue as discussed *ante*) answered honestly and provided their 8<sup>th</sup> district **residence address**.
- the June 30<sup>th</sup> hearing, the "registration address" on the Virginia voter registration list is the paramount one for determining whether to count or not count any signature as one from a qualified voter for purposes of determining to qualify or disqualify a candidate from the ballot. However, the state mandated petition form doesn't request this information even though at all times—as the Registrar concedes—Defendants know they determine whether to initially count or reject a signature by matching the name of the petition signer with the "registration address" for a voter with a comparable name listed on the Virginia voter registration system. (Exhibit B). The state mandated petition form doesn't alert a signer that if his or her requested "residence address" is different than the "registration address", the citizen is very likely to have his or her signature disqualified—and thus greatly risk having their core political constitutional rights trampled upon on account of a de facto unknown technical requirement. It naturally fails to request such information or provide room to provide it.

- 52. Accordingly, it seems Defendants, well-aware of the "gotcha" provision in their petition form, have decided to claim the limited Va. Code § 24.506(C) hearing satisfies their due process petition failure, thus alleviating there having to take the de minimus steps needed to fix the problem.
- 53. Accordingly, they say nothing when honest and truthful citizens, like Brown, Kenney, Mabry, Smith and Warren provide the information requested believing they have now exercised cherished and highly protected core political rights. Had they instead, in violation of the instructions, written down their "registration address", upon information and belief, defendants would have accepted the "registration address" as the "residence address" and automatically counted their 5 signatures. This in turn would have given Schintzius more than the required number of such signatures from qualified voters in the 8<sup>th</sup> district to have a right to a spot on the ballot.
- 54. But Plaintiff's Brown, Kenney, Mabry, Smith, and Warren complied not only with the petition, but likewise Va. Code § 24.2-506(A) by providing their current residence address and lawful signature. Having complied with this seminal statute, Plaintiffs are aware of no state law preventing their signatures from being counted toward the 50 needed by Schintzius in the 8<sup>th</sup> district by REB.
- 55. Accordingly, under the color of state law, Defendants are denying the constitutional rights of Brown, Kenney, Mabry, Smith and Warren because they told the truth and put down their **residence address** when they would have gladly given their registration address or other information if requested.
- 56. As for Plaintiff Ricks, at all times he provided the information required by law. Moreover, his "residence address" matches the "registration address" connected to his name on

the Virginia voter registration system. Thus at all times Plaintiff Ricks was a qualified vote for purposes of signing the petition. The fact his signature, printed name and address were not deemed legible by the Registrar or REB – even though it self-evidentially has proven legible – doesn't after this fact.

## LACK OF DUE PROCESS APPEAL KEPT SCHINTZIUS OFF BALLOT

- 57. Schintzius as required used a petition form mandated by the state asking those signing to provide the requested information.
- 58. The signer is asked to provide his or her signature and printed name, his or her "residence address" and the date signed (although if left out, election officials allow it to be inferred from the dates of other signers). Lastly the petition form has a final column, indicated as "foptional", should the signer choose to provide the last 4 "digits" of his or her social security number. Refusal to provide this sensitive information is not supposed negatively impact your right to have your signature counted. (Exhibit A).
- 59. Accordingly, a citizen, exercising core political speech, guaranteed by the 1<sup>st</sup> First Amendment to the U.S. Constitution, incorporated in the Due Process Clause of the 14<sup>th</sup> Amendment and thus applicable to the State of Virginia, is led by defendants to believe his or her current resident address the plain meaning of the phrase "residence address" is all that is necessary to ensure their signature will be counted. At no time, does the form inform citizens about the hidden de facto technical "gotcha" fine print of the state's electoral scheme.
- 60. There is nothing on the form to indicate what the Registrar told the REB during the appeal hearing: namely that the registration address is the "address that must be used for purposes of the petition counting" in terms of qualifying or disqualifying signatures (Exhibit B).

- 61. Upon information and belief, we are aware of no legitimate state interest or compelling reason or failing to alert citizens to this "gotcha" situation, or otherwise provide room on the form or create a new form or provide an additional form for the predictable tens of thousands of Virginians who in our mobile society move during election cycles but don't update their registration information until Election Day looms.
- 62. Indeed, 1VAC20-50-20(E) acknowledges this self-evident fact of our modern society, namely that citizens move but often wait to update their registration address. (Exhibit E).
- 63. This regulation makes clear individuals such individuals must be counted when it is reasonable to believe the person signing is the same person listed on the Virginia voter registration system. Thus, even though the individual in question has self-evidentially moved, the signature is counted without trying to assess the "move" date, a factor that played an important role in the unreasonable and unconstitutional rejection of signatures leading to Schintzius disqualification from the ballot.
- 64. If an individual moves out of their "registration" precinct but into a new precinct in the same 8<sup>th</sup> district the situation for Brown, Kennedy, Mabry and Warren (Smith moved within the same precinct but the Registrar refused to count her signature for the most frivolous reason as discussed *ante*) the Registrar and REB impose a technical, baffling hurdle unknown to the voter and not found in the definition of "qualified voter" in Va. Code § 24.101.
- 65. Defendants thus at all times have known any number of voters will have moved from their old "registration address" address in the 8<sup>th</sup> district to a new "residence address" in the same 8<sup>th</sup> district without having yet changed their address since the Election Day is still months away. Yet Defendants are willing to penalize citizens in the exercise of protected constitutional

rights for not yet updating the "registration address" on the Virginia voter registration system even though they are qualified voters for purposes of signing a candidate's petition pursuant to Va. Code § 24.2-101.

- 66. Indeed, because this situation repeats itself countless times across the Commonwealth, GREBook § 10.2.5.9 require a Registrar to reach out to a registered and otherwise qualified voter when it appears from information provided on a petition form he or she may have moved from their registration address. The "registrar *must initiate* a confirmation mailing" in many instances. [Emphasis added.] Accordingly, the SBE not only concedes qualified voters regularly don't immediately update registration information but it insists local Registrars act pro-actively in helping them update this information since the exercise of protected constitutional rights should never be blocked by such technical regulations. (SBE website link in *paragraph 32 supra*).
- Warren among others are unique names on the Virginia voter registration system listing an 8<sup>th</sup> district address. Once the Registrar and/or the REB realized disqualifying their signatures might fatally compromise the exercise of the highly protected core political speech and associational rights of the signers of Schintzius petitions, there is no legitimate state interest for government officials acting under the color of state law to wipe out these rights when a de minimum effort to check the signatures in their registration forms and materials in the sole possession of the Registrar and readily available to the REB would likely determine whether the signatures were from the same person. If the signatures match, Va. Code § 24.2-506(A), in combination Va. Code § 24.2-101, say they are to be counted.

- 68. Upon information and belief, other signatures of qualified voters in the 8<sup>th</sup> district similarly situated as Plaintiffs Brown, Kenney, Mabry and Warren have likewise been unreasonably and unconstitutionally disqualified.
- 69. Upon information and belief, had the REB provided the due process review required by the U.S. Constitution and state law, they would have found Schintzius had submitted the required number of 50 signatures from qualified voters in the 8<sup>th</sup> district.
- 70. Despite this knowledge, at all times determinable by government officials acting under the color of state law from the June 14<sup>th</sup> due date for petition filing, Defendants instead acted in an arbitrary and capricious fashion, leading to a demonstrable unreasonable and unconstitutional rejection of Plaintiff's signatures among others thereby denying Schintzius his right to be listed on the ballot.
- 71. As indicated in paragraph 43 *supra*, late on the night of June 21th Schintzius learned he had been disqualified on the ground he lacked the sufficient number of signatures of qualified voters in the 8<sup>th</sup> district. (Exhibit C)
- 72. This late night email also told Schintzius that should "you wish to appeal your disqualification you must present written evidence that rejected signatures were those of qualified registered voters of the City of Richmond" in the 8<sup>th</sup> district. "This evidence must be filed in the Office of the Electoral Board for the City of Richmond no later than 9:00 AM, Monday, June 27<sup>th</sup>, 2016."
- 73. As previously indicated in *paragraph* 44 *supra*, the email additionally advised Schintzius that the "City of Richmond Electoral Board will meet on Thursday, June 30, 2016, at 2:00 PM to review any appeal filed by the specified deadline."

- 74. As previously indicated in paragraph 45 supra, the email included 5 different attachments. One was an electronic copy of the petitions. (Exhibit A) is the actual, paper copies. Another enclosure provided an explanation to the codes appearing on the petitions indicating the Registrar's office initial review. (Exhibit G).
  - 75. A copy of 1VAC-20-50-20. (Exhibit E).
  - 76. A copy of VAC-20-50-30. (Exhibit F).
- 77. The aforementioned "Helpful Hints" document (Exhibit D) says "[n]either the State Board of Elections or the Code of Virginia provide written instructions as to what constitutes written evidence that must be accepted in the petition appeals process beyond that found in regulation 1VAC20-50-30."
  - 78. The term "written evidence" doesn't appear in 1VAC20-50-30.
- 79. However, 1VAC20-50-30(G) does say a candidate "must submit a list...and the specific reason for each signature's reconsideration at least two business days prior to the date on which the appeal will be heard." 1VAC20-50-30(B) says any "communication...required in this section shall be made in writing."
- 80. 1VAC20-50-30(G) (2-4) refers to certain "documents or affidavits" a candidate "may" submit. However, none these regulatory provisions says such "documents or affidavits" self-evidently evidence must be submitted at least two business days prior to the date on which the appeal will be heard or they will be automatically rejected.
- 81. Moreover, 1VAC20-50-30 doesn't say evidence, oral or written, cannot be presented at the hearing.
- 82. The term "written evidence" doesn't appear in Va. Code § 24.2-506(C) the state statute creating the exercisable right for a candidate to appeal a disqualification from the ballot

on count of having allegedly failed to submit a sufficient number of signatures of qualified voters. The statute only says the SBE will "develop procedures for the conduct" of the appeal consistent with the law.

- 83. Va. Code § 24.2-506(C) further states the "consideration on appeal shall be limited to whether or not the signatures on the petitions that were filed were reasonably rejected according to the requirements of this title and the uniform standards approved by the State Board for review of petitions." There is no mention in the law about limiting the type of evidence that may be considered at the hearing, much less any language remotely suggesting such appeal shall only consider written evidence submitted at least two business day prior to the hearing date on the signatures likewise submitted at that time. This is particularly troublesome since the state is placing the burden of proof on the candidate at the hearing.
- 84. 1VAC20-50-30(G)(1) might be justified as establishing a threshold to determine if a hearing should a held based on the mathematical possibility of a candidate overturning a disqualification due to a lack of sufficient signatures. Self-evidentially, if a candidate doesn't allege there were enough disqualified signatures to make the ballot should such disqualifications be reversed, it would be pointless to hold the hearing. In this light, the regulation is understandable:

"The candidate must submit a list containing the rejected signatures to be reviewed and the specific reason for each signature's reconsideration at least two business days prior to the date on which the appeal will be heard. If the candidate submits no such list or submits a list that contains an insufficient number of names and reconsideration reasons to make up the number of signatures by which the candidate was deemed deficient, no appeal shall be

held and the initial determination that the candidate did not qualify for the ballot will be final."
(Emphasis added).

- 85. But once this threshold has been met, there is no legitimate state interest in prohibiting a candidate from pointing out additional mistakenly disqualified signatures coming to his or her attention between an arbitrary filing deadline and hearing, in this case the morning of June 27<sup>th</sup> and the afternoon of June 30<sup>th</sup>. This is especially true since Defendants know that it takes considerable effort to find such petition signers since individuals work, go out of town, and have busy schedules. Moreover, the state law says the hearing is to determine whether the disqualified signatures have been "reasonably rejected." It doesn't contain an evidentiary cut-off time, nor could it because it is per se unreasonable for the REB to refuse to consider evidence it reasonable knows is probative to the determination. Va. Code § 24.2-506(C).
- 86. Moreover, defendants at all times knew this is particularly true since the Registrar and REB were requiring "written evidence" with an "affirmation." (Exhibit D).
  - 87. But there is no such "affirmation" requirement in IVAC20-50-30.
- 88. Nonetheless, despite the law, the regulations and their knowledge of election matters, the email from the Registrar on June 21, 2016 declared that if Schintzius did choose to appeal, the demanded written evidence with affirmation and formal appeal notification would need to be filed together no later than 9:00AM on June 27<sup>st</sup>, 2016.
- 89. The email gave no reason for setting this arbitrary and capricious deadline. Upon information and believe, the Registrar among others, were slated to attend a mandatory annual training session put on by the SBE beginning Tuesday, June 28<sup>th</sup> and ending around noon on

- June 30<sup>th</sup>. This may of course be all mere coincidence. But state law gave additional time to conduct a hearing fair to the candidate, not compromised perhaps by internal bureaucratic need.
- 90. In this connection, Va. Code § 24.2-506(C) plainly says Schintzius, having been disqualified, "may appeal that determination within five calendar days of the issuance of the notice of disqualification."
- 91. Therefore Schintzius had the right to collect evidence for submission for the full five calendar days in preparation for filing the notice of appeal at the end of this period.
- 92. According to Va. Code § 1-210, "the day on which the event or judgment occurred shall not be counted against the time allotted" when the "act to be performed subsequent to the event or judgment" must occur within a "prescribed amount of time."

  Weekends or state holidays likewise don't count toward the 5 calendar days.
- 93. Defendants sent their notice of disqualification at 10:09PM. Thus evidentially they believe the "day" referenced in the statute runs until 11:59PM on June 21<sup>st</sup>, Therefore by their calculation the 5 day period in Va. Code § 24.1-506(C), started to run on June 22<sup>rd</sup>.
- 94. Since June 25<sup>th</sup> is a Saturday, and June 26<sup>th</sup> is a Sunday, the 5 day period ran until 11:59PM on Monday, June 27<sup>th</sup>, 2016. Schintzius, therefore had until this time to decide whether or not appeal and provide the required notice along with any of the written evidence demanded.
- 95. Therefore, using the defendants own math, requiring Schintzius to submit his appeal by 9:00M AM, June 27<sup>th</sup> 2016, along with the demanded "written evidence" with "affirmations", denied his due process rights in several aspects, including most importantly significantly reducing the short time allowed by statute to collect the evidence needed to carry the burden of proof imposed on him. 1VAC2050-30(G).

- 96. Defendants can't have it both ways: create a limited right of appeal Jonly signatures could be challenged, not the obvious due process and statutory failings appeal scheme), which only provides a few days to gather written evidence from voters, further make him carry the burden of proof: and then arbitrarily and capriciously eradicate significant amounts of precious evidence gathering time along with curious interpretations of state regulations.
- 97. In that connection, SBE regulation 1VAC20-50-30(F) says the "proper body to which the appeal notice was given shall establish the time and place where the appeal will be heard and convey this information immediately to the candidate." The process therefore outlined in the SBE regulation plainly says the (1) the candidate first files a notice saying he or she exercises the statutory right to a due process appeal and then (2) the REB sets the date for the appeal hearing. In the instant matter the REB reversed the process, and in so doing, took away additional precious time needed to collect the evidence they were demanding.
- 98. Unlike the calendar day equation used to set the parameter for filing a hearing Va. Code § 24.2-506(C), the SBE regulation 1VAC20-50-30G (1) uses "business days" for a key provision.
- 499. Accordingly the REB short-circuited Schintzius' due process time even more than initially realized. Had Schintzius been given the time provided by state law to gather evidence for submission with his notice of appeal right up midnight on June 27<sup>th</sup> the REB would not have been able to meet until the next business day of June 28<sup>th</sup> the June 27<sup>th</sup> business day ended at 5:00PM when the offices of the Registrar closed to set the hearing date, This in turn would have required the REB to set the hearing date on Friday, July 1 in order to comply with the requirements of 1VAC20-50-30(G)(1). The calculation is straightforward. This statutory provision clearly says the "candidate must submit" certain material "at least two

business days prior to the date on which the appeal will be heard." It of course would be impossible to require Schintzius to submit such material before a hearing date had been set. Va. Code § 1-210 says the day of the REB meeting – June 28<sup>th</sup> – would not count toward calculating the two business days. Thus, in order to be in compliance with the regulation, the REB could not have held the appeal hearing earlier than July 1, thus providing the two business day time line window. Indeed, telling Schinztius on June 28<sup>th</sup> that he had to such written evidence submitted by close of business on June 28<sup>th</sup> is suspect. Thus, with the July 4<sup>th</sup> weekend coming, it is not unreasonable to conclude the hearing – in order to give fair notice to Schintzius to get his written evidence ready for submission – would have needed to be set for July 5<sup>th</sup>, a date permissible under the statute. In that scenario, the REB cost Schintzius more than half of this evidence gathering time.

- 100. Therefore, at a minimum, the actions of Defendants denied Schintzius most of June 27th and the entire business day of June 28<sup>th</sup> to collect the evidence demanded by government officials to demonstrate the wrongfulness of their actions. Given the truncated time permitted by law to gather such evidence, the REB actions amount, on a mathematical basis, to a severe and arbitrary reduction in his due process evidence gathering time.
- 101. On Thursday, June 30<sup>th</sup>, at the 2:00 PM Schintzius attended a meeting where the REB decided his appeal.
- 102. The Chair of the REB officiated. The other members of the REB were in attendance. The Registrar likewise attended and presented her findings. Upon information and belief, no attorney advising either the Registrar or the REB attend the meeting. Upon information and belief, at no time during the hearing did the Registrar or the REB indicate they had decided to take any action only after discussing said action with an attorney.

- 103. Schintzius attended this meeting but was not allowed to present any additional evidence, written or oral, relating to any of the disqualified signatures. At some point during the hearing, Schintzius was permitted to briefly speak to his previously submitted evidence, not to any other evidence and not any potential constitutional or legal flaws in the process.
- 104. The Registrar submitted a document summarizing her position on various signatures. REB members followed her recommendations. (Exhibit B).
- 105. Upon information and belief, the REB members did not make an independent analysis of the evidence in possession of the Registrar including the registration forms and other materials containing the signatures of disqualified registered voters in the Registrar's sole possession unavailable to Schintzius and thus readily available to the REB at all times. The REB members, as experts in election matters, knew or should have known such registration forms and materials would likely allow them to match the signatures of the Plaintiffs on the petition form with those in the Registrar's registration files. Thus they knew or should have known such information, in the sole possession of the government, indeed the very government official who for all intents and purposes was the lead force behind disqualifying Schintzius from the ballot and arguing again for his disqualification at the hearing, likely could determine the wrongfulness of the Registrar's actions denying Schintzius the place he had earned on the ballot.
- 106. Va. Code § 24.2.-506(C) says the "consideration on appeal shall be limited to whether or not the signatures on the petitions that were filed were reasonably rejected according to the requirements of this title and the uniform standards approved by the State Board for the review of petitions." [Emphasis added].
- 107. Schintzius therefore was precluded by state law from raising the constitutional and other issues contained in this complaint. According, in that regard, Plaintiff's is not

appealing any decision made by the Defendants in these matters since Defendants have not made any determinations on constitutional or other matters at issue to appeal. Such matters were off-limits at the hearing.

- 108. Schintzius did ask the REB to grant an extension of time so that due consideration could be made to get the right decision. But the REB refused.
- 109. Upon information and belief, the REB response to Schintzius must be understood as saying they lacked the authority to grant an extension for any reason.
- 110. The arbitrary and capricious nature of the appeal hearing and the lack of due process is usefully illustrated by the fact the REB refused to allow Schintzius to point out the page and line number for the signature of Plaintiff Sharon Smith. In his submission on June 27th, Schintzius had inadvertently left off this information. The REB refused to give him the few seconds needed to point out where her signature appeared on the petition. At the insistence of the Registrar, the REB rejected Smith's signature, adopting in effect the Registrar's written position that "the appellant failed to identify the page and line number that the voter signed. It is recommended that the signature not be accepted unless it can be verified that this individual actually signed the petition." (Exhibit B).
- 111. Had Schintzius not inadvertently left off the page and line number on his June 27<sup>th</sup> submission, the signature of Ms. Smith would have been counted.
- 112. More importantly, the REB made no effort to try and verify her signature from the evidence already in their possession, indeed the sole possession of their employee, the Registrar: the registration forms and materials of Plaintiff Smith.
- 113. Making the denial of due process even worse, the two addresses at issue as regards Ms. Smith the "residence address" on the Petition and the "registration address" on the

Virginia voter registration system - were both in the same 8<sup>th</sup> district precinct, SBE regulation 1VAC20-50-20 clearly states that if the signer provides two addresses within the same precinct, she should be counted if the "signer can be reasonably identified as the same registered voter." But the REB focused inside on a minor technical matter.

- June 21<sup>st</sup> email. But there is nothing in this document indicating that this information can't be provided at the hearing if it is inadvertently or otherwise not included in the June 27th submission. Moreover, there is no possible legitimate state interest, much less common sense, supporting the actions of the REB in this particular instance.
- that no written or oral evidence will be allowed at the hearing, thus limiting the evidence to the June 27th submission. Moreover, there is no possible legitimate state interest, much less common sense, to justify such a position given the constitutional rights at issue and the requirements of the hearing. As the SBE regulation 1VAC20-50-30 makes plain, the state views the appeal process as placing the full burden of proof on Schintzius, they take no responsibility at all in getting any information. However, if that is their curious policy, then the REB can't at the same time refuse to allow Schintzius to see crucial, probative information in the sole possession of the Registrar or at least claim to have decided the signatures were not "reasonably rejected" by intentionally keeping themselves in the dark about probative, crucial evidence likely to be dispositive.
- 116. At the June 30 hearing, the REB, upon the recommendation of the Registrar, agreed to count three previously disqualified signatures of qualified voters based on evidence previously provided by Schintzius on June 27<sup>th</sup>. All three had provided a resident address on the

petition form differing from their respective registration address listed on in the Virginia voter registration system.

- submitted satisfied a "move" date requirement imposed by the Registrar and REB not found in state law or regulation for purposes of having a signature counted on a candidate's petition. Va. Code § 24.2-101, and 506(A) have no "move" date reference. But the "Helpful Hints" document as previously stated has such a reference to this imposition of a technical factor. (Exhibit D). However this technical factor, unknown to the citizen isn't spelled in specific detail. The document starts of by saying in "order to be counted on a petition, the voter must be a qualified voter (§ 24.2-521 of the Code of Virginia)."
- 118. However, Va. Code § 24.2-5121 DOESN'T APPLY to a Richmond's Mayor's race. This should be clear since the statute starts by saying "[a] candidate for nomination by primary for every office shall be required to file" listing the signature requirements for getting on the primary ballot. Therefore, given the sparse information in the "Helpful Hints" document and the citation to the wrong statute, Plaintiffs remain at a loss as to the use of a "move" date requirement to disqualify Plaints Brown, Kenney, Mabry, Warren and others.
- 119. Upon information and belief, the Registrar and REB were trying to impose a "move" date requirement found in Va. Code § 24.2- 401 relating to who "is qualified to vote" after moving his "residence from one precinct to another" but has not updated the registration address on the state voter list.
- 120. However, Chapter 684 of the Sessions Laws of the 2013 Session of the General Assembly added new language to the statutory definition of a qualified by saying for "purposes of determining if a signature on a petition shall be included in the count toward meeting the

signature requirements of any petition", 'qualified voter' shall include only persons maintained on the Virginia voter registration system with (a) 'active' status..." Plaintiffs satisfied these requirements.

- 121. Plaintiffs likewise satisfy the pre-existing other parts which require being "(i) 18 years of age...(ii) a resident of the Commonwealth and of the precinct in which he offers to vote, and (iii) a registered voter." Self-evidentially, signing a petition isn't voting. But *ipso facto*, the Defendants never claimed Plaintiffs weren't residents of the precinct listed on the petition forms since they accepted the fact all had given their residence address. Thus, for "purposes" of signing a petition, all the Plaintiffs, as stated above, were active, qualified voters on the Virginia voter registration list for purposes of being counted in the 8<sup>th</sup> district, signing the petitions and giving their "residence address" as required by law.
- 122. The REB, upon the recommendation of the Registrar refused to change the Registrar's disqualification decision as regards any other signature. Since according to 1VAC 20-50-30(G) (1), the "candidate bears the burden of proof in establishing that a sufficient number of signatures of qualified voters were timely provided" it must be presumed the REB found Schintzius had not carried the burden. Therefore they disqualified Schintzius from the ballot.

# WRONGFULLY DISQUALIFED SIGNTURES AT THE HEARING

123. Following the recommendation of the Registrar, the REB backed her continued refusal to count the signature of Sharon Smith ("Smith"), such wrongful denial discussed in paragraphs 110-113 supra. Smith had signed the petition listing her address as 2016 Dinwiddie. Her signature is found at page 39, line 5 of the petitions. There is a Sharon Smith registered at that 1701 Fairfax. The Registrar's office rejected the signature on the grounds they couldn't identify whether the Sharon Smith registered at Fairfax was the same person signing the petition

as Sharon Smith residing at Dinwiddie. Upon information and belief, the Registrar's staff never compared the signatures readily available for such comparison.

- 124. The written evidence provided by Schintzius, including her social security number and date of birth, would lead any reasonable person to conclude the Sharon Smith registered at the Fairfax address was in fact the same Sharon Smith residing at the Dinwiddie address listed on the petition. But the Registrar used a technical objection to recommend disqualifying her signature, saying Mr. Schintzius "failed [in his June 27th written submission] to identify the page and line number that the voter signed. It is recommended that this signature not be accepted unless it can be verified that this individual actually signed the petition." (Emphasis added.) (Exhibit B).
- 125. At all times, Schintzius remained in attendance at the hearing ready to show where Smith had signed the petitions submitted. Defendants refused to let him.
- 126. At all times, from the June 21<sup>st</sup> date the Registrar officially first disqualified Smith's signature, defendants had ready access to information solely in their possession allowing them to compare the signature on the petition with the signature or signatures in Smith's registration forms and materials when apply to be a Richmond voter.
- 127. Upon the recommendation of the Registrar, the REB refused to overrule the Registrar's original decision not to count the signature of Annquinnette Kennedy. She signed the petition listing 1700 Edwards in the 8<sup>th</sup> district as her resident address but the registration address on the Virginia voter registration system listed 3085 Decatur.
- 128. The written evidence submitted by Schintzius, including her social security number and date of birth, would have led any reasonable person to conclude the Annquinnette

Kenney listed at the 3085 Decatur address was the same Annquinnette Kenney who signed the petition listing the 1700 Edwards.

- 129. Indeed the Registrar didn't dispute the evidence provided by Schintzius, saying her written notes that the "information provided included the last four digits of the social security number, which allowed us to identify the voter as a registered voter." Ms. Kenney had not included her social number when filling out the petition since it isn't required. (Exhibit B).
- 130. But the Registrar recommended against counting Ms. Kenney's signature on the ground "the information necessary to determine whether or not the voter is qualified the date moved from the voter registration address was not provided." Schintzius knew Ms. Kenney (and her daughter Plaintiff Antwanette Brown discussed *ante*) had recently moved from the Decatur address to the Edwards address but this information was inadvertently not included in the written evidence submitted on June 27<sup>th</sup>. Since neither state law nor state SBE regulation prohibits submitting such information at the hearing in order to ensure the REB has all the relevant information available, Schintzius assumed he could provide such information at the hearing. But the REB refused to allow such additional information.
- 131. As indicated in the Registrar's written notes, the Registrar admitted the Ms. Kenney signing the petition was the same Ms. Kenney on the Virginia voter registration system. Registrar didn't dispute the fact Ms. Kenney had a resident address in the 8<sup>th</sup> district.
- 132. However, the Registrar claimed there wasn't sufficient evidence to satisfy the "move" date requirement referenced in the Registrar's written notes for purposes of determining "whether or not the voter is qualified the date moved from the voter registration address was not provided." (Exhibit B).

- 133. As previously indicated, there is no such reference to a "move" date Va. Code § 24.2–101 as regards those "qualified voters" whose signatures must be counted. Moreover, the City Charter of Richmond, §3.01.1 says there must be "at least 50 qualified voters from each of the nine election districts of the city." It further references Va. Code § 24.2–506(A) which only says the signers must be "qualified voters…listing the residence address." Ms. Kenney met all these qualifications as the Registrar conceded.
- Board were at all times in possession of information showing that Ms. Kinney had seemingly met this parameter being imposed by Defendants. At all times, the Registrar and REB had access to Ms. Kenney's voter information.
- 135. Had Defendants taken the de minimus effort to check the evidence in their possession, they would have learned Ms. Kenney had voted in the 2012 federal election, the most recent state general election (2015), and the 2016 Democratic presidential primary at the Decatur address.
- 136. In order to have voted, Ms. Kenney would have been required to present sufficient evidence to election officials at the polls demonstrating her right to vote in the Eighth district in the precinct of her registration address.
- 137. Having voted in the last 2012 federal election and the last 2015 general election, not to mention the March, 2016 Democratic primary, it is unreasonable as a matter of law for the Registrar and REB to have concluded see didn't satisfy their "move" date requirement seemingly referenced from Va. Code § 24.2-401.
- 138. Indeed the unreasonableness, the arbitrary and capricious nature of the actions by those under the color of state law denying highly protected constitutional rights is clearly

illustrated by considering Plaintiff Kenney and Plaintiff Antwanette Brown together. They are mother and daughter. Upon information and belief, the Registrar and REB should have been on notice the two were in some way connected given they were both registered at 3085 Decatur on the Virginia voter registration system and signed the petition listing a 1700 Edwards address.

- 139. Annquinnette Kenney and Antwanette Brown are unique names, not surprisingly the only such names listed in the Virginia voter registration system as registered in the 8<sup>th</sup> council district.
- 140. Kenny's signature is on Page 48, Line 14 and Brown's is on Page 48, line 16. Thus, when the Registrar's office checked the petition page in determining qualified signatures, they would have likely been reviewed in almost seriatim fashion, finding almost back to back two people registered at 3085 Decatur with unique names having put 1700 Edwards as the resident address on the petition.
- 141. At the hearing, Registrar acknowledged Schintzius had submitted written information which the Registrar said "included the last four digits of [Brown's social security] number which allowed us to identify the voter as a registered voter."
- 142. But even now with both the circumstances of Kenney and Brown clearly before the Registrar and the REB with only a handful of signatures to be reviewed the Registrar, despite conceding Plaintiff Brown was a qualified voter with a residence address in the 8<sup>th</sup> district, said Schintzius had not submitted "information necessary to determine whether or not the voter is qualified the date moved from the voter registration address was not provided."
- 143. The REB rubber-stamped the Registrar's recommendation to disqualify the signature without checking the registration forms and materials in the Registrar's sole possession and thus readily available to the REB at all times to compare signatures.

- 144. Yet in some ways even more capricious and unreasonable is the fact that at all times, for Brown as with Kenney, the REB had ready access, as did its appointee the Registrar, to the voter history of both citizens.
- 145. Thus, assuming *arguendo* the Registrar's "move" date parameter requires consideration, a review of evidence at all times in possession of the Registrar and REB Brown's voter history shows Brown voted in the 2012. 2013, 2014 and 2015 general election at the Decatur address.
- 146. Moreover, this evidence shows Brown was barely more than 18 years of age when first registering to the vote at the Decatur address in time to cast a ballot in the 2012 federal election.
- 147. By any standard of reasonableness, it is beyond any doubt that Ms. Brown would have been living at the 3085 Decatur address at the time she voted in the 2012 federal election. She has been a regular voter in every general election having to verify her right to vote at that address before an election officer in all of those years.
- Brown would satisfy the same. This is seemingly shown by the fact the Registrar said a Ms. Latetia Mosby had satisfied the "move" date. The Registrar originally disqualified Ms. Mosby since the residence address on the petition didn't match the voter's registration address on the Virginia voter registration system. But at the hearing, the Registrar said the information Schintzius provided showed Mosby had moved back in July 2013. This caused the Registrar to recommend the REB count her signature. While the Registrar's notes don't explain precisely the reason for this reversal, it would appear to be based on the fact Ms. Mosby voted in 2012 federal election at the registration address. This then satisfied the Registrar's interpretation of Va. Code

- § 24.2-401 as to the time period when someone could still vote at their old 8<sup>th</sup> district address after having moved but not having registered somewhere else. (Exhibit D).
- Decatur address when voting from that address in the same 2012 address, it would seem she would likewise satisfy the Registrar's "move" date requirement based on the Mosby analysis. Indeed Brown, unlike Mosby, is a regular voter who showed proof of her registration address to an election official in the last four general elections as a pre-condition to being allowed to vote,
- 150. By logical deduction therefore, it is beyond any reasonable doubt that Kenney likewise lived at the time of the 2012 federal election with her daughter at 3085 Decatur. Kenney voted in 2015 and again only few months ago in the Democratic primary, thus being required to show proof of her right to vote at the Decatur address to an election official as a pre-condition to being to cast a ballot.
- 151. Again, using the Mosby comparison, at all times defendants had in their possession evidence to show Brown and Kenney and satisfied, by any standard of reasonableness, whatever "move" date criteria the Registrar insisted on imposing with the concurrence of the REB. Kennedy and Brown are active voters for purposes of Va. Code § 24.2-101 definition of a qualified voters for purposes of signing a petition.

### OTHER WRONGLY DISQUALIFED SIGNATURES COULD BE SHOWN

- 152. Had Schintzius not been unconstitutional denied the process as required by the U.S. Constitution and the REB provided even the limited hearing in state law, the following signatures of qualified voters were submitted by the June 14<sup>th</sup> due date.
  - 153. Plaintiff Phillip Ricks signed the petition on page 23B, Line 8.

- 154. As required by the state-mandated petition form, Ricks provided his signature, printed his name below the signature and provided his Richmond residence address. This address, 4101 Woody Ct. is in the Eighth District and it is also his the registration address listed for him in the Virginia voter registration system. He is listed as an active voter. The Registrar and REB disqualified his signature on the grounds of illegibility, unable presumably to read any information on the petition leading them to Ricks as the signer.
- 155. Self-evidentially, Mr. Schintzius has identified the signature as being from Plaintiff Ricks, the same person listed at the 4101 Woody Ct. address on the Virginia voter registration system.
- 156. SBE state regulation 1VAC 20-50-30(G) (4) doesn't indicate Schintzius would need a written affirmation from Ricks to prevail in a challenge to his signature being disqualified.
- 157. But the "Helpful Hints" document tell Schinztius not to bother challenging Ricks' signer without it. It plainly warned Schinztius that while "the Electoral Board does not require notarized or witnessed documents....the written proof **should** include an affirmation statement by the voter..." (Emphasis added). (Exhibit D).
- 158. In order to get such "affirmation", Schintzius would need to personally meet with the voter whose signature is at issue. This isn't always possible in the short time granted to collect signatures as defendants, being experts in such matters, understand.
- 159. Accordingly, the Registrar and REB acted capriciously, denying Schintzius the time given by statute and thus violated due process, by arbitrarily reducing the time a disqualified candidate has to gather the evidence needed to carry the burden of proof at the hearing, and in laying down a evidentiary demand not in SBE regulation.

- 160. If Mr. Ricks couldn't be found by the Sunday evening, June 26<sup>th</sup>, the Registrar and REB made it plain that challenging their decision disqualifying the Ricks signature would be pointless since a mere "document" from Mr. Schintzius would not suffice, an "affidavit" with the required "affirmation" would be required.
- gathering time provided by statute, indeed denying a candidate from being able to pointing out the identify of someone like Mr. Ricks no matter when the Registrar's wrongful disqualification became known *prior* to the hearing date. This may be a reason Va. Code § 24.2-506(C) doesn't limit allowing Schintzius, the party with the burden of proof, to present probative evidence at the hearing that proves a government official's denying the rightful exercise of a citizen's constitutional rights. The statute provides a short time between the notice of disqualification and the hearing date even though the ballot isn't finalized until early September, thus several months away. There is no legitimate state interest or compelling reason to short-circuit the already short time given a disqualified candidate to carry his evidentiary burden of proof.
- 162. It is not unreasonable to put the burden on a candidate to decipher the identity of an illegible signature as done by 1VAC20-50-30.
- 163. But having done so, it is unreasonable and unconstitutional to make it as hard as possible for the person with the burden of proof to show the identity of the citizen, in terms of presenting evidence and taking away time given by law to collect such evidence. At all times, Plaintiff Ricks was properly exercising his core political speech rights and while his signature is illegible, the address on the petition is legible. It would have been clear that Rick's was the person who had signed if petition should Schintzius be given the required due process review.

- 164. Since at all times Plaintiff Ricks appropriately signed the petition as required by law, and likewise met all the requirements for purposes of signing a petition as an 8<sup>th</sup> district qualified voter, it was unreasonable, arbitrary and capricious, moreover in violation of due process, for the state to refuse to allow the presentation of probative, indeed dispositive proof of such an issue at a hearing by the party having the burden of proof.
- 165. Chevis Warren signed the petition at page 52B, Line 21. He has a registration address at 1835 Keswick Ave on the Virginia voter registration system. But he put his residence address at 1401 Grey Stone on the petition. Both addresses are in the 8<sup>th</sup> district. He is listed as an active voter. His signature therefore qualified under state law for petition purposes and should have been counted, not rejected.
- 166. Moreover, the Registrar and REB had within their sole possession, evidence demonstrating that a Chevis Warren had voted in the 2012 and 2013 general elections at this address. By state law, he needed to present sufficient identification showing the election official he was the same Chevis Warren registered at the address on the state voter file.
- 167. At all times, the Registrar had sole possession of his registration forms and materials, containing his signature. The REB at all times had ready access to this material.
- 168. Chevis Warren is a unique name, it is not duplicated on the Virginia voter registration system for someone with a registration address in the 8<sup>th</sup> district. It would have taken a de minimus effort to compare the signature on the petition with the one in possession of the Registrar and REB. Upon information and belief, neither the Registrar nor the REB did the de minimus effort necessary to check evidence, solely in their possession, to see whether the signature of Chevis Warren on the petition matched the only Chevis Warren claiming to be registered in the 8<sup>th</sup> district.

- 169. He satisfied the law for being a qualified voter for purposes of signing a petition.
- 170. However, due to the difference in the "registration address" and the "residence address", the Registrar disqualified Warren's signature.
- 171. Upon information and belief, neither the Registrar nor the REB ever bothered to compare his petition signature to the signature of on the registration forms and materials of the only Chevis Warren on the Virginia voter registration system with an associated 8<sup>th</sup> district registration address.
- 172. Assuming, *arguendo*, the existence of the Registrar's "move" date requirement, at all times the Registrar and REB had ready access to his voting history. As previously indicated, he voted in the 2012 presidential election and the 2013 gubernatorial election. By any reasonable analysis, this would seem to satisfy whatever "move" date interpretation of Va. Code § 24.2-401 the defendants might have made.
- 173. Korvel Mabry signed the petition at page 53BA, line 15. He has a registration address at 3411 Chalfont on the Virginia voter registration system. But he put his current residence address at 3869 Guilder on the petition. Both addresses are in the 8<sup>th</sup> district. He voted at this address in the 2012, 2013 and 2014 general elections.
  - 174. Korvel Mabry is a unique name on the voter list. He is listed as an active voter.
- 175. Therefore, as regards Korvel Mabry, we herein incorporate the discussion previously provided for Chevis Warren in *paragraphs* 165-172 above since the issues are similar and derived from the same policies implemented by defendants under the color of state law.

### Defendants Reasons for Rejecting the Signatures Are Flawed

- 176. Article II, § 1 of the Constitution of Virginia, provides only specific, limited requirements *for voting* in Virginia. These are carried into Va. Code § 24.2-101.
- 177. Signing a petition is not an act of voting, but self-evidentially related to voting in that the signatures are needed to get on the official ballot. Upon information and belief, no person in the history of the Commonwealth has won a major office such as mayor of a leading Virginia City without access to the official ballot. Accordingly denial of such ballot access doesn't merely chill, it effectively destroys the constitutional rights of the signers to associate together and have their choice appear on the ballot, along with the ability of the candidate to win.
- 178. Article II, Section § 1 of the Constitution of Virginia further says the "residence requirements shall be that each voter shall be a resident of the Commonwealth and of the precinct where he votes."
- 179. Realizing that individuals in our mobile society regularly move between elections, Article II, Section § 1 of the Constitution of Virginia further says the "General Assembly may provide for persons who are qualified to vote except for having moved their residence from one precinct to another within the Commonwealth to continue to vote in a former precinct subject to conditions and time limits defined by law."
- 180. Pursuant to its Constitutional authority, the General Assembly has enacted the ballot. Va. Code § 24-506(A) covering the requirements of petitions of independent candidates seeking office.
- 181. Virginia Code § 24.2-428 makes clear that when a General Registrar encounters the signature of a registered voter on a petition with a new address, the proper response is not to invalidate the signature, but to try and assure the voter records do not create a situation where the

citizen's political rights are unreasonably violated. See 1974-75 Op. Atty Gen. Va. 159 (Sept. 18, 1974).

- 182. GREBook § 10.2.5.9 instructs the local Registrar to send out a mailing to confirm information on a petition indicating a voter may have changed his or her residence address.
- 183. Accordingly there is a recognition that in our mobile society, Virginia election officials have a duty to protect core political rights of individual. The right of petition is one of them, recognized not only in the U.S. Constitution but also in Article 1, Section § 12 of the Constitution of Virginia.
- 184. At all times, defendants knew the required petition forms misled qualified voters into believing they could exercise their petition rights by providing the requested residence address. However, as we now have in writing, this has never been true. (Exhibit B).
- As has been shown in the discussions of the circumstances leading to the disqualification of the signatures of the Signatory Plaintiffs, at all times, defendants had sole, ready access to probative evidence unavailable to Schintzius. Such crucial, probative evidence likely would have shown the signatures of Plaintiffs were arbitrarily and capriciously disqualified because defendants made it as hard as possible for Schintzius to get necessary evidence, or made it impossible to get evidence in the possession of the Registrar, or made it impossible for Schintzius to present evidence at a hearing where he had the burden of proof. All the Signatory plaintiffs are qualified voter for petitioning purposes, but had their signatures disqualified not in an effect to serve a legitimate state interest or compelling reason to protect the integrity of the election process but due to technical or bureaucratic roadblocks.

## Va. Code § 24.2-506(C) DOESN'T PROTECT UNCONSTITUTIONAL AND UNLAWFUL ACTION BY OFFICIALS FROM JUDICAL REVIEW

- 186. Va. Code § 24.2-506(C) says the decision by the REB is "final and not subject to further appeal."
- 1847. However the statute has never been challenged in a court of law, much less interpreted. This is a case of first impression.
- 188. Self-evidentially a state legislature cannot constitutionally pass a law prohibiting a citizen from protecting his or her constitutional rights. For example, let's assume the Richmond Electoral Board denied a candidate a spot on the ballot by disqualifying voters on the basis of race. It would defy logic to believe the General Assembly of Virginia believed the statute in question made it impossible for a Virginia citizen to bring a law suit protecting his or her constitutional rights.
- 189. Moreover statutes which totally limit the jurisdiction of state courts over certain types of cases is extremely rare. In Virginia, the circuit court has vast jurisdiction indeed covering all matters where it needs to act in the interests of justice.
- 190. Accordingly, as an initial matter of statutory interpretation, the term "not subject to appeal" is properly seen as consistent with using the word "appeal" to apply to administrative proceedings. This statute came about in response to the REB being ordered to hold an administrative hearing to review the disqualification of signatures leading to a candidate for Mayor and school board in Richmond being denied access to the ballot. The defendants in the instant matter argued in those cases that due process didn't require any administrative review. A state and federal court rejected their arguments. Accordingly, efforts were made in the 2013 General Assembly Session to create an automatic right to appeal for any future disqualified candidate. It is reasonable to limit any further administrative appeal: but suggesting this statue

denies a disqualified judicial of a process which prevents him from raising such concerns at the June 30<sup>th</sup> hearing defies accepted standards of due process.

- 191. Had the General Assembly believed it could close state courts to Virginia citizens seeking redress for the violation of constitutional rights by the governmental officials, far less ambiguous language would have been employed.
- 192. There is no legitimate state purpose, or sensible reason, for any such draconian effort to limit the right of Virginians to seek redress of constitutional violations in state court. Surely the legislature knows it lacked the power to deny Virginia courts jurisdiction for suits brought under U.S.C. § 1983 asserting violations of constitutional rights by government officials acting under the color of state law. Federal law allows these suits to be brought in state federal court.
- 193. Additionally Va. Code § 24.2-506(C) says the appeal hearing "shall be limited to whether or not the signatures on the petitions that were filed were reasonably rejected according to the requirements of this title and the uniform standards approved by the State Board for the review of petitions."
- 194. The State Board, in GREBook § 10.3.6 says the "scope of the appeal is solely on [the candidate's] invalidated petition signatures. The candidate is not permitted to expand the appeal beyond the adjudication of invalid signatures." [Emphasis added]. (Website link in paragraph, 32 supra.)
- 195. Thus state law forbid Schintzius from even raising any constitutional issues involving due process, equal protection or other such lawful rights at the hearing.

- 196. Accordingly, Schintzius and the Plaintiffs are merely seeking to protect their constitutional rights, there is nothing to appeal on matters the defendants were prohibited from considering.
- 197. It defies logic or legal reasoning, to believe the General Assembly intended to pass legislation saying that potential constitutional violations of protected 1<sup>st</sup> Amendments rights as applied to the state's by the 14<sup>th</sup> Amendment are not only off-limits at an administrative hearing but in addition, they can never be raised in a court of law period.
- 198. Thus this complaint is simply an attempt by citizens of Virginia to protect their constitutional rights such rights not protected at the appeal hearing.
- 199. Besides the federal constitution, the Constitution of Virginia, in Article I, § 11-12 says a Virginian's has the right of "due process of law", and the "right...to petition the government..." Article 1, § 15 further says the right with have to a free government "cannot be enjoyed save in a society where law is respected and due process is observed."
- 200. Virginia Supreme Court decisions have long recognized rights protected by the 1<sup>st</sup> and 14<sup>th</sup> Amendments to the U. S. Constitution are "fundamental right(s)" and are protected from wrongful government action by a "strict scrutiny test." See. e.g. *Etheridge, v Medical Center Hospitals*, 376 SE. 2d. 525, 530 (Va. Sup. Ct.). It is therefore impossible to believe the General Assembly intended to permit a local electoral board to violate such rights while believing it could deny anyone so aggrieved for any reason no state remedy in any Virginia tribunal.
- 201. Lastly, Article VI, § 1 of the Constitution of Virginia says that the Virginia Supreme Court, subject to reasonable procedural rules, "shall…have appellate jurisdiction in cases involving the constitutionality of a law under this Constitution or the Constitution of the

United States." It therefore defies common sense or legal logic to believe the General Assembly would pass the legislation at issue for the purposes of turning a local matter into a Supreme Court case or a federal court case as might happen under 28 U.S.C. § 1443.

202. Accordingly, to the extent Defendants have deprived Plaintiffs of their rights protected by the First and Fourteenth Amendments to the U.S. Constitution, the Bill of Rights of the Constitution of Virginia, and such other federal or state laws that may be implicated, Va. Code § 24.2-506 doesn't prevent this Court from acting to protect citizens so damaged by election officials acting under the color of state law, a right of judicial review long cherished in this country.

### BASIC LAW OF THE CASE

- 202. In determining the nature of the instant inquiry, the court must first determine the level of scrutiny to be applied in matters involving the First and Fourteenth Amendments. See generally *Burdick v. Taskushi*, 504 U. S. 438 (1992).
- 203. The circulating of petitions has long been considered "core" political speech. See, e.g., Meyer v. Grant, 486 U.S. 414 (1988).
- 204. The number of signatures at issue is not a fundamental consideration. Lerman v. Board of Elections in City of New York, 223 F.3d 135, 147 (2<sup>nd</sup>. Cir. 2000) (38 signature requirement).
- 205. "At its core, the right to due process reflects a fundamental value in our American constitutional system." *Boddie v. Connecticut*, 401 U.S. 371, 374 (1971).
- 206. "In short, "within the limits of practicability,"...a State must afford a meaningful opportunity to be heard if it is to fulfill the promise of the Due Process Clause." Id. at 379.

- 207. It is now well established that the concept of "liberty" protected against state impairment by the Due Process Clause of the Fourteenth Amendment includes the freedoms of speech and association and the right to petition for redress of grievances. *NAACP v. Alabama ex rel. Paterson*, 357 U.S. 449, 460 (1958).
- 208. This includes "support of independent candidates". *Briscoe v. Kusper*, 435 F.2d 1046 (7th. Cir. 1979).
- 209. In *Briscoe*, a case involving a challenge to the legitimacy of petition signatures, the Court said "the Constitution permits enforcement of the statutory rule in only the least restrictive and most obvious manner." Id. at 1056.
- 210. In *Briscoe*, the Board, through "25 seasoned clerks and two attorneys of the Board checked the petitions against its records... The precinct binders and master file of voter registration cards contain the signatures of registered voters in Chicago and are kept in the Board's offices." Id at 1051.
- 211. "We hold" said *Briscoe*, that the "Board of Election Commissioners of the City of Chicago may not enforce strict and technical standards which have not been definitively stated in the statutory language without prior publication of precise regulations." Id at 1058.
- 212. "Moreover, the Board must grant access for inspection of precinct binders and other documents or records relied upon by the agency in reaching its decision." Id.
- 213. "Finally, opportunity for argument or evidence, to be any value, must be afford after such inspection and before the final Board disposition of objections sustained by the checkers." Id.
- 214. In State ex rel. Scott v. Franklin City Board of Elections, 136 Ohio St. 3d 171 (Ohio Sup. Ct. 2014), the Ohio Supreme Court found that given the election boards

responsibility to "certify the sufficiency and validity of petitions and nomination papers", that as "part of that duty, boards must compare petition signatures with voter registration cards to determine if the signatures are genuine." Id. at 173.

- 215. In a concurring opinion, Justice Kennedy said it is "fundamentally unfair, and an abuse of discretion, to tell voters that a "signature" will be acceptable, and then invalidate some of those signatures because they do not satisfy narrower, undisclosed criteria." Id. at 174.
- 216. Admittedly a constitutional challenge against a specific election law provision cannot be decided by any litmus-paper test. *Store v. Brown*, 415 U.S. 724m 730 (1974).
- 217. But at all times it must be understood that "it is not the interest of [the] candidate...but rather, the interests of the voters who choose to associate together..." *Anderson* v. *Celebrezze*, 460 U.S. 780, 806A (1983 Sup. Ct.)
- 218. Schintzius and the Plaintiffs have demonstrated standing to sue. *Lux v. Judd*, 842 F. Supp. 845, 900 (Ed. Dist. Va. 2012).
- 219. Schinztius and Plaintiffs have diligently sought out the representatives and evidence needed to bring the matter as quickly as possible. Moreover, in any event, the matters here involve issues "capable of repetition yet evading review." Fed. Election Comm'n v. Wisconsin Right to Life, Inc., 551 U.S. 449, 462 (Sup. Ct. 2007).
- 220. In short, the REB, accepting the recommendations of its Employee, the Registrar have arbitrarily and capriciously disqualified numerous signatures from Schintzius' petitions. Making matters worse, the SBE, and the REB, have totally abdicated their oversight responsibilities in effectively rubber-stamping the actions of the Registrar. These actions by Defendants have deprived Plaintiffs of their rights under the First and Fourteenth Amendments

- to the U. S. Constitution, Article T of the Constitution of Virginia, and other federal along with state statutes.
- 221. Schintzius now seeks a preliminary and permanent injunction from this Court to (a) require Defendants to place his name on the ballot, or, in the alternative, (b) to allow Schintzius the very appeal promised to all wrongfully disqualified signers of a candidate petition and the candidate also, namely an appeal that is consistent with the due process requirements of the Constitutions here in cited and the state statute intended to provide the same since the signers know the candidate so disqualified could be counted upon to defend their right of Political Speech and Association to the fullest extent given their mutual interest in the same.
  - 222. Schintzius further seeks such other relief that the Court may feel is warranted.

#### COUNTI

### Violation of Signatory Plaintiff's Rights Under the First and Fourteenth Amendments to the U.S. Constitution

- 223. Plaintiffs incorporate the preceding paragraphs as if set forth fully herein.
- 224. Signatory Plaintiffs are protected by the First Amendment to the U.S. Constitution as incorporated by the Fourteenth Amendment and enforced by 42 U.S.C § 1983.
- 225. The First Amendment guarantees Signatory Plaintiffs' right to vote, petition government for the redress of grievances, associate freely and engage in political speech. Indeed, "a citizen's signing of a petition [is] 'core political speech." Nev. Comm'n on Ethics v. Carrigan, 131 S. Ct. 2343, 2351 (2011) (quoting Meyer v. Grant, 486 U.S. 414, 421-22 (1988).
- 226. Restrictions or burdens on core political speech and associational rights, such as the right to circulate and sign petitions for candidacy, are subject to strict scrutiny, and must be narrowly tailored to serve a compelling governmental interest. *Lux*, *supra* at 902.

- 227. In disqualifying the signatures of the Signatory Plaintiffs for improper reasons, Defendants impermissibly burdened and deprived Signatory Plaintiffs of their First Amendment rights to have their names appear on the Petition for placement of an independent candidate on the ballot.
- 228. Signatory Plaintiffs followed the instructions on the state form, providing their signatures and "residence addresses" as required by the applicable state law. Va. Code § 24.2-506(A). This statute, defining what a qualified voter had to put on a petition to exercise his or her highly protected core political speech rights doesn't refer to the "registration" address" yet it is the "registration address" on the Virginia voter registration system that Defendants used.
- 229. Defendants' disqualification of Signatory Plaintiffs' signatures was based arbitrary and capricious actions and at times arbitrary and capricious implementation of state law and state regulations.
- 230. Defendants' disqualification of Signatory Plaintiffs' signatures does not serve any legitimate state interest and/or bears no rational relationship to any legitimate government interest.
- 231. In disqualifying Signatory Plaintiffs' signatures and/or by their other acts as alleged herein, Defendants have acted under color of state law to deprive Signatory Plaintiffs of rights secured by the U.S. Constitution and, hence, are liable to Signatory Plaintiffs under 42 U.S.C. § 1983.
- 232. Defendants' acts as set forth herein entitle Plaintiffs to (a) injunctive relief requiring Defendants to recognize the validity of the signatures of the Signatory Plaintiffs and thus further requiring Schintzius' name to be placed on ballot, or, in the alternative, (b) injunctive relief requiring Defendants to provide the due process review mandated by the 1<sup>st</sup> and

14<sup>th</sup> Amendments to the U.S. Constitution, Article 1 of the Constitution of Virginia along with other federal and state statutes for purposes of reviewing the signatures that were improperly disqualified. And (c) an award of attorney's fees and costs pursuant to 42 U.S.C. § 1988.

#### COUNT II

### Violation of Schintzius' Rights under the First and Fourteenth Amendment to the U.S. Constitution

- 233. Plaintiffs incorporate the preceding paragraphs as if set forth fully herein.
- 234. Schintzius' right to have his name on the ballot when he has presented a sufficient number of signatures to qualify is protected by the First Amendment to the U.S. Constitution, as incorporated by the Fourteenth Amendment and enforced by 42 U.S.C. § 1983. See generally Celebrezze, supra.
- 235. Schintzius' right to personally circulate petitions is a right independent of his other constitutional rights.
- 236. Schintzius' right to gain access to the ballot is a right independent of a right to be on the ballot. Lux, supra.
- 237. In improperly reviewing and disqualifying the signatures that would have placed Schintzius on the ballot, the Defendants impermissibly deprived Schintzius of these First Amendment rights.
- 238. Defendants' disqualification of Schintzius was arbitrary and capricious and an abuse of governmental power.
- 239. Defendants' disqualification of Schintzius does not serve any legitimate state interest and/or bears no rational relationship to any legitimate government interest nor does it serve any compelling state interest and/or is not narrowly tailored to serve any interest that the state may assert.

- 240. Defendants have acted under color of state law to deprive Schintzius and Signatory Plaintiffs of rights secured by the U.S. Constitution and, hence, are liable to Schintzius under 42 U.S.C. § 1983.
- 241. Defendants' acts as set forth herein entitle Plaintiffs to (a) injunctive relief requiring Defendants to recognize the validity of the signatures of the Signatory Plaintiffs and thus further requiring Schintzius' name to be placed on ballot, or, in the alternative, (b) injunctive relief requiring Defendants to provide the due process review mandated by the 1<sup>st</sup> and 14<sup>th</sup> Amendments to the U.S. Constitution, Article 1 of the Constitution of Virginia along with other federal and state statutes for purposes of reviewing the signatures that were improperly disqualified, and (c) an award of attorney's fees and costs pursuant to 42 U.S.C. § 1988.

### COUNT III

STATE PETITION FORM VIOLATES BROWN, KEENEY, MABRY, SMITH AND WARREN'S RIGHTS UNDER THE FIRST AND FOURTEENTH AMENDMENT TO U.S. CONSTITUTION

- 242. Plaintiffs incorporate the preceding paragraphs as if set forth fully herein.
- 243. Plaintiffs Brown, Kenney, Mabry, Smith, and Warren followed instructions on the state mandated petition form required by the Commonwealth of Virginia to exercise their protected. First Amendment rights of association, free speech and petitioning. The rights in paragraph 243 supra are considered fundamental rights by the Supreme Court of the United States, and so recognized in Virginia. See, e.g, Etherridge, supra.
- 245. At all times, Defendants were aware the petition failed to ask for information the government considered a pre-condition to allowing Plaintiffs to exercise these fundamental and protected constitutional rights.

- 246. In 2012, Defendants were put on notice of these types of issues with the petition form in case in the Circuit Court of Richmond. Defendants lost this case involving their wrongful disqualification of a candidate for the Office of Mayor of Richmond for an alleged lack of signatures from qualified voters. The case ultimately boiled down to whether the signatures of these voters signing a petition for Mayor and listing their residence address on the petition as required by law but having a differing registration address on the Virginia voter registration system should be counted by defendants. Defendants said no. But Judge Hughes correctly said yes overturned the disqualification decision, and put the mayoral candidate on the ballot. There was no discussion of any "move" date either.
- 247. The petition form used in 2012 is essentially the same state mandate petition form being used today in terms of relevant issues.
- 248. According, at all times, Defendants have been aware that if a citizen provides the truthful information requested as did Plaintiff's Brown, Kenney, Marby, Smith, and Warren and provides the "resident address" demanded, he or she will have their signatures initially disqualified. But had they not been truthful, and put down the registration address still found accompanying their name on this same state voter list, they would have been automatically counted by Defendants.
- 249. The Petition form fails to put honest citizens on such notice, leading them to believe they only need to provide the information necessary to exercise their constitutional rights.
- 250. Given the short time frame for collecting the required evidence for the appeal as regards disqualified signatures, especially as applied in the instant matter, Defendants

at all times are aware that the qualified signatures of the Plaintiffs are at great risk of not being counted even though they provided all the information requested on the petition form.

- 251. Moreover, as shown in the instant case, defendants imposed this process while at the same time arbitrarily and capriciously denying Schintzius significant amounts of time to show that defendants had violated the constitutional rights of the Signatory Plaintiffs.
- 252. There is no legitimate state interest or compelling reason for the state to continue to refuse to make the easy modifications to the petition form in order to not unfairly burden protected constitutional rights with a hidden "gotcha" procedural blindside.
- 253. Defendants disqualification of Plaintiffs signatures were therefore arbitrary and capricious, and Defendants disqualification of Schintzius does not serve any compelling state interest and/or bears no rational relationship to any legitimate government interest.
- 254. In disqualifying Schintzius, Defendants have acted under color of state law to deprive Schintzius and Signatory Plaintiffs of rights secured by the U.S. Constitution and, hence, are liable to Schintzius under 42 U.S.C. § 1983.
- 254. Defendants' acts as set forth herein entitle Plaintiffs to (a) injunctive relief requiring Defendants to recognize the validity of the signatures of the Signatory Plaintiffs and thus further requiring Schintzius' name to be placed on ballot, or, in the alternative, (b) injunctive relief requiring Defendants to provide the due process review mandated by the 1<sup>st</sup> and 14<sup>th</sup> Amendments to the U.S. Constitution, Article 1 of the Constitution of Virginia along with other federal and state statutes for purposes of reviewing the signatures that were improperly disqualified. and (c) an award of attorney's fees and costs pursuant to 42 U.S.C. § 1988.

### COUNT IV

# FAILURE OF THE RICHMOND ELECTORAL BOARD TO CHECK THE ACTUAL SIGNATURES VIOLATED PLAINTIFF'S RIGHTS UNDER THE FIRST AND FOURTHEENTH AMENDMENTS

- 256. Plaintiffs incorporate the preceding paragraphs as if set forth herein.
- 257. Va. Code § 24.2-506 and Richmond City Charter Provision § 3,01.1 enacted by the state legislature in Chapter 898 of the Session Laws of the 2004 Session of the Virginia General Assembly makes clear the key requirement in gaining ballot access are the "signatures" of qualified voters.
- 258. Va. Code § 24.2-506(A) additionally require the "residence addresses" and the dates. But all the requirements for ballot access are phrased in getting a specified numbers of "signatures" from qualified voters. Va. Code § 24.2-506(A) (1-7).
- 259. According, for purposes of signing a petition as discussed in Va. Code § 24-2.101, the validity of the "signatures" are the controlling factor under the law.
- 260. However, upon information and belief and based on the representations of the Registrar in 2012, at no time did Defendants ever try to determine if the signatures of plaintiffs on the petitions matched the signatures in their registration forms and materials in the sole possession of the REB and the Registrar.
- 261. The "residence address" on the petition required by Va. Code § 24.2-506(C) is primarily to help demonstrate that the signer by the name of Jane or Joe Doe is indeed the same Jane or Joe Doe as listed on the Virginia voter registration system.
- 262. However, the Virginia voter registration system only lists a "registration address", self-evidentially also a "residence address" if the signer hasn't moved for that former address. Plaintiffs concede that it is reasonable for the Registrar not to *initially* check the actual signatures

for those offering differing resident and registration addresses and first wait to see if a candidate otherwise has a sufficient number of required signatures.

- 263. However, after a candidates petitions have been *initially* reviewed, and as in the instant case a lack of a mere 7 signatures may cause a disqualification from the ballot, failure to check the actual signatures of petition signers listing an 8<sup>th</sup> district "resident address" with the same or similar names of individuals on the Virginia voter registration system listing an 8<sup>th</sup> district "registration address" list" imposes a burden on the exercise of constitutional rights in great disproportion to the government effort needed to prevent a mistake. If Plaintiffs had instead put down their current registration address, the Register would have automatically counted them as qualified voters.
- 264. But even assuming, *arguendo* there is no constitutional violation in not checking the signatures before the first notification of disqualification is sent out, such a failure is utterly indefensible at the *heuring* stage. *State ex rel. Scott*, *supra*.
- 265. Given the highly protected constitutional rights at issue, the failure of the government to take the de minimus effort needed to ascertain whether the signatures were indeed from identifiable qualified voters lacks any justification based on any possible legitimate state interest or compelling reason.
- 266. Moreover the evidence from comparing signatures is not likely to be dispositive value but also favorable to Schintzius.
- 267. The nature of the hearing in the instant matter has the Registrar in effect acting as the moving party trying to deny Plaintiffs their constitutional rights and Schintzius access to the ballot. Yet at all times, the Registrar has in her sole possession evidence that may totally

disprove the entire basis of the claim of insufficient signatures from qualified voters. Failure to give Schinztius access to this signature evidence violates due process. *Briscoe*, *supra*.

- 268. Denying Schintzius access to this information standing alone violates due process. Further adding the fact neither the Registrar nor the REB, despite their expertise in, and knowledge of, these matters, checked evidence in their sole possession readily available to prove the truth or falsity of an assertion by a government official denying protected core political rights is a blatant, egregious violation of constitutional rights.
- 269. Defendants disqualification of Plaintiff's signatures was therefore arbitrary and capricious, unreasonable and unconstitutional.
- 270. Defendants disqualification of the Plaintiff's signatures does not serve any legitimate state interest and/or bears no rational relationship to any legitimate government interest.
- 271. Defendants decision to disqualify Schintzius does not serve any compelling state interest and/or is not narrowly tailored to serve any interest that the state may assert.
- 272. In disqualifying Schintzius, Defendants have acted under color of state law to deprive Schintzius and Signatory Plaintiffs of rights secured by the U.S. Constitution and, hence, are liable to Schintzius under 42 U.S.C. § 1983.
- 273. Defendants' acts as set forth herein entitle Plaintiffs to (a) injunctive relief requiring Defendants to recognize the validity of the signatures of the Signatory Plaintiffs and thus further requiring Schintzius' name to be placed on ballot, or, in the alternative, (b) injunctive relief requiring Defendants to provide the due process review mandated by the 1<sup>st</sup> and 14<sup>th</sup> Amendments to the U.S. Constitution, Article 1 of the Constitution of Virginia along with

other federal and state statutes for purposes of reviewing the signatures that were improperly disqualified, and (c) an award of attorney's fees and costs pursuant to 42 U.S.C. § 1988.

### PRAYER FOR RELIEF

WHEREFORE, Plaintiffs pray that this Court hear this action pursuant to 42 U.S.C. §§ 1973, et seq. and 1983; and Virginia Code Section § 17.1-513L and that it issue preliminary and permanent injunctive relief:

- (a) requiring Defendants to recognize the validity of Signatory Plaintiffs' signatures on the Petition and requiring Schintzius name to be placed on the ballot; or, in the alternative,
- (b) requiring Defendants to provide the due process review required by the 1<sup>st</sup> and 14<sup>th</sup> Amendments of the U.S. Constitution, and contemplated by applicable state constitutional and statutory law so that the arbitrary and capricious and unreasonable refusal to counter the signatures of qualified voters can be corrected.

Plaintiffs also request that the Court grant them such other and/or additional relief as equity may require, including but not limited to an award of its costs herein expended including reasonable attorney fees .pursuant to 42 U.S.C. § 1988 and 42 U.S.C. § 1973*l*(e).

J. ALAN SCHINTZIUS /

y: ( ) ( Counsel

Joseph D. Morrissey, Esquire (VSB No. 22732)

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804-737-1626

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Paul Goldman (NJ Bar No. 015331974)\* GoldmanUSA@aol.com

\*Pro hac vice admission pending

### CERTIFICATE

I hereby certify that on this 23rd day of August 2016, a true and exact of the foregoing Motion for Temporary Injunction was hand delivered to the following:

J. Kirk Showalter, General Registrar for the City of Richmond

C. Starlet Stevens, Chairman of the Richmond Electoral Board

Cecila A. B. Dabney, Secretary of the Richmond Electoral Board

Ophelia Daniels, Vice Chairman of the Richmond Electoral Board

James Alcorn, Chairman, Virginia State Board of Elections

Clara Belle Wheeler, Vice Chairman, Virginia State Board of Elections

Singleton B. McAllister, Esq., Secretary of the Virginia State Board of Elections

Edgardo Cortes, Commissioner, Department of Elections

Respectfully submitted

Joseph D. Morrissey

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٢		PRINT Dulan Molt	CHYTOMIR: Chimerel		11 3116	
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K	2.	PRINT F. A. Roschea	CITYTOWN RICLIANCE		127	= +
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Ŋ.	<b>/</b> 5.	SIGN Children Stycke	RESIDENCE 440 Box	1/4 / 10	- /	
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R	6.	SIGN MILL	RESIDENCE/626 WWW.CNENT)	HE	2/ /	
$\sim$	٥.	PRINT FRANKTUNEZ REA	CHYTTOWN RICHMOND, V	A	13/2/16	
n.	7,	SIGN Larry Rohr	RESIDENCE 1204 W. 42nd	57	3/27/16	
() :	<b>'</b> ''	PRINT Larry Robe	CITY/TOWN Richmond Vo	\ \		
7		SIGN CANSLATIV	RESIDENCE 4802 Brown Ley	lane	3.27.1	
(	8.	PRINT ( By Ang , lebon	CITYTOWN RICHMOND VA		7067	1
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ţ.	9.	PRINT Gardatt Aspudent	CITY/TOWN Richmond VA.	1	200	:
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Privacy notice: The Code of Virginia, \$8,24,2506 and 24.2-521, authorizes requesting the last four digits of your social security number to facility this petition with the official voter registration record. You are not required to provide this information and may sign the petition without discovered the General Registrary, when copying this document for public inspection, must cover the column containing social security number or part thereof.

**EXHIBIT** 

SBE-506/521 REV 1.2013

County/City of pregoing instrument was subscribed and sworn before me this 20 LQ, by

PRINT NAME OF PERSON CIRCULATING THE PETITION
AND COSBY
NOTARY PUBLIC
COMMISSION EXPIRES\*\*
THE PERSON AUTHORIZED TO ADMINISTER OATHS
NOTARY REGISTRATION NUMBER \*\* THE ZERRY COMMISSION EXPIRES\*\*

Privacy notice: The Code of Virginia, §§ 24.2-506 and 24.2-521, authorizes requesting the last four digits of your social security number to facilitate checking this petition with the official voter registration record. You are not required to provide this information and may sign the petition without 20% SECTION State Board of Sections or the General Registrar, when copying this document for public inspection, must cover the column containing any scola, security gumber or part thereof.

OF SOCIAL SECURITY

NUMBER

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side	of th	qualified voters of the district in which the above candidate  COUNTY OR CITY OR, FOR TOWN COUNCIL, NAME OF TOWN is page, do hereby petition the above named individual to be	signed hereunder or on the reverse this	e same ages ma	page of the pe y be circulated	y law need not be or lition. Numerous . The circulator of rson who is herbims
abo	ve in	the [check only one]	а	iegal res	sident of the U	nited States of Ameri
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2770	1.	SIGN Rose M. Fisher	RESIDENCE HEART LO W. DE LY	· Ç.	3/26/16	
Q,		PRINT KOSEM. Fisher	City Fows		1	
J	2.	SIGN MIKE MANY	RESIDENCE /6/0 Man Hold	4/10	Mar 28	
N		PRINT MARL AND	CITYTICHE WITH MAN		2016	
R	3.	SIGN Orlande Jennings	RESIDENCE 1012 St James St	-	3/26/1	
		PRINT Orlands Jenniss	CITY/TOWN RIL VY	nga Portugui	2/20/0	
D	4	SIGN A Chris	RESIDENCE 4//SMUTH AUE		3/2/1	7
7		PRINT NOMINOUS PROPET	CITYTOMA RILLEMENTO VA 232,	ንፓ	- 0	
Ŋ	5.	SIGN AND 3	RESIDENCE			•
7		PRINT Sam Jonds	CITY/TOWN		~ Z.7	
R	6.	SIGN (L. (L. )	RESIDENCE 2301 FILES	<i>40</i>	34.	
þ		PRINT P. QUISENBURRY	CITY/TONN CLIVESTER ALLD	المريا	~	
K	7.	SIGN 3	RESIDENCE 140 GHEGAN Re		14/	
U		PRINT C. McComick	CHYTOWN RINGSPORT VA		11:24	Section of the sectio
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Services &	9.	SIGN GM GMARAN	RESIDENCE 2104 ENERGY (	mine	3/19	12 40 1 14 1 1 0 1
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\* Privacy notice: The Code of Virginia, §§ 24.2-506 and 24.2-521, authorizes requesting the last four digits of your social security number to fact checking this petition with the official voter registration record. You are not required to provide this information and may sign the petition without d so. The State Board of Elections or the General Registrar, when copying this document for public inspection, must cover the column containing social security number or part thereof.

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SBE-506/521 REV 1.2013

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ny social security number or part inereof.

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	Han Schinters	When	an election district	includes more than or			
ENTER A	BOVE, RESIDENCE ADDRESS OF CANDIDATE	separa	county or city, it is suggested that you use separate polition form for qualified voters in each				
ENTER A	BOVE, CITY/TOWN	filing	county or city to facilitate the processing filing  For a statewide office				
	Ruh Va	ENTER ABOVE, ZIP + 4	iggested that you fi	le pelitions in countrie			
ENTER A	BOVE, OFFICE SOUGHT MAYOR	ENTER ABOVE DISTRICT IE APPLICABLE   the DE	intale the processing imber of signatures district no.: (op	of the filing If you tra by congressional disk- tional).			
We, the	qualified voters of the district in which the above candidate	seeks nomination or election and of					
	- Ruchard Va	signed hereunder or on the reverse the sa	me page of the pe	y law need not be on tition. Numerous			
side of t	COUNTY OR CITY OR, FOR TOWN COUNCIL, NAME OF TOWN his page, do hereby petition the above named individual to bo	ecome a candidate for the office stated each	page must be a ce	. The circulator of rson who is her\hims			
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to be he	old on the Sth day of Wissenby	20 and we do further polition	rights have not be ator also must swe	en restored. The			
that his	her name be printed upon the official ballots to be used at the	e election.	vit that s/he persor	ar or animals me nally witnessed the			
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s	GNER: YOUR SIGNATURE ON THIS PETITION MUST BE YOUR OWN.	AND DOES NOT SIGNIFY AN INTENT TO VOTE FOR THE CA	ANDIDATE. YOU MAY	SIGN PETITIONS FOR MO			
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10 1	SIGN LIGHT FELLY	RESIDENCE DY IV. GOLDING 51	-3/28/1F				
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0	SIGN HAMME & Theomerica	RESIDENCE 204 E. 13.57		inga magadirini da maganini I			
$ \mathcal{K} ^{3}$	PRINTKENNETTI THOMASON	CITY/TOWN RICHMONDEW. VA 2322	y 3/28/14	•			
D	SIGN BLUNC, Van S	RESIDENCE 423 N. 1874 54	3/28/16				
K 4	PRINT Teneral Monot	V. 1 444 222					
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5		•	3 : * 11 %				
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City/Town

INTEREST NOTARY OR OTHER PERSON AND SEZER TO ADMINISTER DATES.

HOTARY REGISTRATION NUMBER\*\* DATE NOTARY COMMISSION EXPIRES\*\*

Invalory notice: The Code of Virginia, §§ 24.2-506 and 24.2-521, authorizes requesting the last four digits of your social security number to facilitate theoring this petition with the official voter registration record. You are not required to provide this information and may sign the petition without loing so. The State Board of Elections or the General Registrar, when copying this document for public inspection, must cover the column containing any social security number or part thereof

		•		PET	ITION OF VOTE	QUALIFIED
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		Man Schifters				noludes more than one
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side abo	of the property of the propert	qualified voters of the district in which the above candidate  COUNTY OR CITY OR, FOR TOWN COUNCIL, NAME OF TOWN his page, do hereby petition the above named individual to be the [check only one]  General Election	signed hereunder or on the reverse secone a candidate for the office stated mary Republican Primary 20 Cand we do further petition	All signature the same pages made each page and who voting right circulator affidavit it	pres required by page of the pel page of the pel pel pel pel pel pel pel pel pel pe	r law need not be on ition. Numerous The circulator of son who is harblings ited States of America or a felon whose en restored. The ar or affirm in the ally witnessed the
CI		ATOR: MUST SWEAR OR AFFIRM IN THE AFFIDAVIT ON THE REVE MINOR NOR A FELON WHOSE VOTING RIGHTS HAVE HOT BE GNER: YOUR SIGNATURE ON THIS PETITION MUST BE YOUR OWN. THAN ONE CANDIDATE,	EN RESTORED AND THAT S/HE PERSONALLY WIT	NESSED EAC	H SIGNATURE.	
υ	FFICE USE WILY POST OFFICE BOXES ARE NOT ACCEPTABLE					*SEE NOTE SELOW
	y-Pindia.	SIGNATURE OF REGISTERED VOTER [PRINT NAME IN SPACE BELOW SIGNATURE]	RESIDENCE ADDRESS  House Number and Street Name of Rural Route and Box Number and City		January 1 of election year]	SOCIAL SECURIT NUMBER TOPTIONAL)
Ŗ	1.	PRINT LETLA BITESHAM	RESIDENCE 293/ W LBC4 ST		:404.6	
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R	2.	PRINT Debra Carlotti	CHYTTOWN KICH VH232	20	Tilly	3 -
1	3.	SIGN POLYS	RESIDENCE 2515 Harre	Y'EET.	W//	
Ŀ		PRINT-20/4 HO > crofe:	CONTON X 2 20		7/4/10	
R	4.	PRINT MARGARET A WOODY	CONTOFICKAMENT VA 2	3227	4/1/16	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
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1		PRINT Magan Vernon	CITYTOWN Ry HOTTER VO		Mie	
P	6	PRINT DARELL HYDEN	CITYTOWN W DOYO VA 2	<u>1146</u> 2980	4/1/16	
1	7	SIG 772	RESIDENCE 3220 BAD 7			7
		PRINT / HARLES () ) ANOVAN	RESIDENCE 2923 BILLIEN FECTOR	20	1 1/2	
K	8	PRINT AMUT GNAH	CITY/TOWN Prod		41,110	
2	, e	SIGN PANOAP PART	RESIDENCE 304 N Adam	s 9/A	1 4 4/1	16
		PRINT Robert Norris	CHYTTOWN BITCHMENS, 1		1	
	7	sign breve Tregler	RESIDENCE TO SQ hotet	15256	141/16	

Слу/Тожн

CONTINUE ADDITIONAL SIGNATURES AND COMPLETE AFFIDAVIT ON REVERSES

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TINU	ED PROM REVERSE SIDE CANDIDATE NAME: 11/64	N Chinhaus Office Sought: Ma	WW	
	TOR: MUST SWEAR OR AFFIRM IN THE AFFIDAVIT BELOW THAT S/HE VOTING RIGHTS HAVE NOT BEEN RESTORED AND THAT S/HE NER: YOUR SIGNATURE ON THIS PETITION MUST BE YOUR OWN A	PERSONALLY WITNESSED EACH SIGNATURE.		
	THAN ONE CANDIDATE.	NO DOLO NOT STAN IN LIVE TO VOTE POR THE SMADE	MIE. TOU MATS	IGN PETITIONS FOR MORE
CE E Y	MAYUR	POST OFFICE BOXES <u>ARE NOT</u> ACCEPTABLE RESIDENCE ADDRESS	DATE SIGNED [Must be after January 1	*SEE NOTE BELOW LAST 4 DIGITS OF SOCIAL SECURITY
	SIGNATURE OF REGISTERED VOTER [PRINT NAME IN SPACE BELOW SIGNATURE]	House Number and Street Name or Rural Route and Box Number and City/Town	of election	NUMBER
	( Mal	Company of the Compan	year]	[OPTIONAL]
11	SIGN Jaun July	RESIDENCE 21 B S. Brunswick St.	April 1	
¥. }	PRINT LOUSEN MUTTIFINA	CITYTOWN RICHMOND	2016	and the second state of the second
12.	SIGN	- 1	April 2	(C)th
	PRINT Kimpelin Silvorsky	CITY/TOWN Richmond	2016	<b>29</b>
13.	SIGN MAUN VAM	RESIDENCE 3050 Lawson St.	April2,	
	PRINT VICIALIO Williams	CITYTOWN RICHMAND, VA	2016	CORNEL ESCAPE AND ADDRESS OF THE PARTY OF TH
14.	SIGN June U	RESIDENCE 1255 NOVEM ST	Myre	
(T.	PSINT MANY Rane	CITYTOWN Pichnond	با مع الم	
15	SIGN VIVIO	RESIDENCE 312 F-PAYSON ST )	April	CATALORIS MEDICALIS AND
15,	PRINT VALLISE DIAZ	CITYTTOWN RILLMANGE	2016	
	SIGN FELL LOGS	The state of the s	April2	CONTRACTOR SECTION
16.	PRINT (ACMIT OUT)	CITY/TOWN RICHMINGUA	2016	
		701 1 112010 CT	Ano. 7	
17	SIGN. TANK TO THE	0 4 446 % 4 9777	APRILZ 2016	
o Te	PRINT DEPTH TEKLEMARIAM	CITYTOWN RICAMINES, VA 25120	-	CALLEGE ST. COLUMN ST.
18		RESIDENCE	April 2	
	PRINT Deprison leklemarian	CITYTOWN 77: hugyd V423210	Action of the Party of the Part	e ochanical characteristic desirent consumer
19	sion delicantile from	RESIDENCE 404 HEIRICO BLYRD	April 2	
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20	SIBNC 12	RESIDENCE 6/62 MORNINGSHOLD	APRIK	
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	sien A VZ	RESIDENCE 500 H-111 ST	4.2.16	
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1	ss is 33 21 944 (Cod a culture of the County/City/Town of the County/City/City/Town of the County/City/City/City/City/City/Cit	in the State/Comm	gal resident of	LICENSE NUMBER, IF
ıU	rited States of America; (iii) I am not a minor; (iv) I am not seed the signature of each person who signed this page of	a felon whose voting rights have not been restored	and (v) I	MAME OF STATE THAT ISS
יחכ	y punishable by a maximum fine up to \$2,500 and/or impri	sonment up to ten years	ino amadyn 10 c	THE CIRCULATOR'S DRIVE
√C8	E PHOTOGRAPHICALLY REPRODUCIBLE SIG	NATURE OF PERSON CIRCULATING THE PETITION		CIRCULATOR'S LAST 4 DIC
	ACTAPY SEALISTAMP BELOW  AND AND COSBY  State of //4/	COUNTY/City of F1/0/11	noxed	OF SOCIAL SECURITY NUMBER
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ja.	ty Commission Expires 11/30/2018 // day of	12 12 LC 20 by		110
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_	Dura de Martail	Andrew Anterphysical Comp. Mer. 1941		
>	TURE OF LOTARY OR OTHER PERSON AUTHORIZED TO ADMINISTER DATE	HS NOTARY REGISTRATION NUMBER** DATE NOTARY COMM	SSION EXPIRES**	

rivacy notice: The Code of Virginia, §§ 24.2-506 and 24.2-521, authorizes requesting the last four digits of your social security number to facilitate theoring this petition with the official voter registration record. You are not required to provide this information and may sign the petition without toing so. The State Board of Elections or the General Registrar, when copying this document for public inspection, must cover the column containing any social security number or part thereof

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					PETI		QUALIFIED
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			3521 garland aul		county or filing	·	the processing of the
EN	TER	ABO	reprisoned Va 132	ENTER ABOVE, ZIP + 4			celitions in count, or
F-61	Ten	ARC		ENTER ABOVE, DISTRICT, IF APPLICABLE			of the filing of you tracely congressional district
EIN	IEN	ABC	OVE, OFFICE SOUGHT MAYOR	ENTER ABOVE, DISTRIC . IF APPLICABLE	enter distra	itao: :.on to	nai.
W	e, t	he q	ualified voters of the district in which the above candidate	ı			law need not be or
			COUNTY OR CITY OR, FOR TOWN COUNCIL, NAME OF YOWN	signed hereunder or on the reverse			tion. Numerous The disculator of
			s page, do hereby petition the above named individeal to be he icheck only one)	come a candidate for the office stated	each page	must be a per	son who is hanhims ited States of Americ
G.			General Election, D Special Election, DDemocratic Prin	nary 🔲 Republican Frimary	and who is	s not a minor no	or a felon whose
	be	held	on the 8th day of Woods &	20 h and we'do further petition	circulator	also must swea	en restored. The or affirm in the
th	at h	iis/h	er name be printed upon the official ballots to be used at the	election.		at sihe personi of each voter.	elly witnessed the
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ď	)FFI(					DATE	Charles and Service Children Consumer special programmer
	ONL'	•		POST OFFICE BOXES ARE ACCEPTABLE	NOT	[Must be	"SEE 1407E BELOY
	₹			RESIDENCE ADDRESS		after January 1	LAST & DIGITS C SOCIAL SECURE
			SIGNATURE OF REGISTERED VOTER [PRINT NAME IN SPACE BELOW SIGNATURE]	House Number and Street Name of Rural Route and Box Number and Citys		of election year]	NUMBER (optional)
	-	139FFG23	SIGN CO. S. C. A. A. A.	RESIDENCE X 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2		2 24 H	THE MAN WAS TO BE AND THE PROPERTY OF THE PROP
K		1.	PRINT ( James April 2 ( and )	CITY/TOWN 18 ( A STATE OF THE CITY/TID		3-24-16	
7	1		SIGN Alia	RESIDENCE 1985 WOUN BINE	ري رکز)	3/	- Committee of the Comm
Ĭ		2.	PRINT MARK MORAL	CITYITOWN RICHMOND V42		/24	
2000	<i>(</i> -	3.	sign Laura Birum	RESIDENCE 2023 L. Grace			Carlotte and the second of the
C	١,	J.	PRINT	CITY/TOWN Richmond, LAZ	1.5-7-26	: 34	The Children of Children
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	()	8.	SIGN, ANDREW BARNOCHY	RESIDENCE 3314 W. GRACE ST		3/24/18	•
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\* Privacy notice: The Code of Virginia, §§ 24.2-506 and 24.2-521, authorizes requesting the last four digits of your social security number to facility checking this petition with the official voter registration record. You are not required to provide this information and may sign the petition without do so. The State Board of Elections or the General Registrar, when copying this document for public inspection, must cover the column containing social security number or part thereof.

intropends	es from reverse side CANDIDATE NAME:	M JOHN S OF THE SOUGHT.	MADI	
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GE E .Y	SIGNATURE OF REGISTERED VOTER [PRINT NAME IN SPACE BELOW SIGNATURE]	POST OFFICE BOXES ARE NOT ACCEPTABLE RESIDENCE ADDRESS House Number and Street Name or Rural Route and Box Number and City/Town	DATE SIGNED [Must be after January 1 of election year]	*SEE NOTE BELOW  LAST 4 DIGITS OF SOCIAL SECURITY NUMBER [OPTIONAL]
li.	SIGN Tomothy M. M. Collect	PRESIDENCE 1937 PARRAJUE CITYTOWN RILLS JA 2327	3/05/16	1
.12.	Sign that Henry / PRAIL Tyler Stevens	RESIDENCE 1106 V GEREUST CITYTOWN Richmond, 1997 23220	3/26/16	0
13	SIGN FOR PHYTHERE?	RESIDENCE 5412 NEW Kent Ad	3/26/16	
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16	MAN Jerry Conrod	RESIDENCE 1500 Avendale Ave	3/24/16	
16.	SIGN MARLON E. REYES	RESIDENCE 929 C/10 Nicholson CITYTOWN Richman & UA 2323	3/20/18	And the state of t
17	SIG: CANLYMBELLI PRINT AShled Pells	RESIDENCE 500 Stockton St Apt C100 CITYLTOWN RICHMOND, V3 23224	3/26/16	och kustinni (spekropkin care) brought spikin kuster access
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e Ur ines	ss is	in the State/Community	monwealth of egal resident of i; and (v) I	
a CE	CTAT SEAL STAMP BELON  LISE Anne Cosby NOTARY PUBLIC  Commonwealth of Virginia Rea. #757187	strument was subscribed and sworn before me this	hmori	CIRCULATOR'S LAST 4 DIGI OF SOCIAL SECURITY NUMBER
in in	Commission Expires 11/30/2018  LUX	RSCH CIRCULATING THE PETITION	٠.	
<del></del>	TUPE OF NOTARY OR OTHER PERSON ANY PERSON OF MINNESTER OR	THS HOTARY REGISTRATION HUMBER* DATE HOTARY COMM		curity number to facilitate

SBE-506/521 REV 1.2013

						MMONWEALTH	OF VIRGINIA
						VOTE	
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			Man Schin aus				ncludes more than o ested that you use
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ENT	ER	ABO	IVE, CITY/TOWN	ENTER ABOVE, ZIP ÷ 4	It is sugge		pelikons n county :
ENT	ER	ABC	OVE, OFFICE SOUGHT MAY 6 C	ENTER ABOVE, DISTRICT, IF APPLICABLE		er of signatures t	of the Mang <sup>of</sup> volume by congressional dist onest
We	, ti	he q	ualified voters of the district in which the above cardidate	seeks nomination or election and of			aw need not be or
			Har Schutzus	_ signed hereunder or on the reverse	the same	page of the pal	itlan. Numerous
sid	e o	f this	COUNTY OR CITY OR, FOR TOWN COUNCIL, NAME OF TOWN s page, do hereby petition the above named individual to be	come a candidate for the office stated			The circulator of son who is her/him:
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			General Election Special Election Democratic Prin				or a falon whose an testored. The
			on the day of \(\) \(\) \(\) \(\) \(\) \(\) \(	_, 20 <u>Lb</u> , and we do further petition election.			ar or affirm in the airy witnessed the
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T.			PRINT LAGUETTES WASSES	CITYTOWN FRICHTALUNDVA	2545		amen so.
0		2.	SIGN LEADING O ( Sc.	RESIDENCE 1301 Grayland	Ave	3/22/16	
			PRINT Gregory Day Si	CITYTOWN Redward VA	(3720)	state	lesectors no
Q		3.	SIGN Stutta Richalso	RESIDENCE 8331 Trance R	201	1 250 hr.	
Ľ			PRINT Stalita Nicholson	CITY/TOWN RUCKMOND LA	آگرلائز	7.39.0	-
\$	-	4.	SIGN Lille C. LS	RESIDENCE 900 St taulst	Apt	13/.,	e
L			PRINT LIVE A ESTES	CITY/TOWN PUA JAJAC	· Ark	7/6	torior s
1		5.	SIGN SO	RESIDENCE 3518 POFFORENZ	10012	3/23/16	
1	Ì		PRINT DEEF ROMEY	CITY/TOWN FICHMOND	23220	1/27/2	Sandard a
	١	6.	SIGN /	RESIDENCE RESIDENCE	کی ا محمد التعلق	   3/12 /	•
1	1		PRINT SIGNAL CRAINAL	CITYTOHN KICKNEM	1/1		
Q		7.	SIGN TO MILE	RESIDENCE 2601 Partimodal		19/22/10	
Ļ			PRINT Leitane (whill	CITYTOWN Richmond		7127/10	-
Q		8.	SIGN AND	RESIDENCE 2303 PARLUELIN	A VE	3/23/16	
			PRINT LARRY GILBERT	CITY/TOWN PLECH MEND,	4		
(C)		9.	SIGN GRACE COTUZERCE	RESIDENCE 1195 LAUTEL		7334/10	:
		. 3	PRINT Grace Coughlin	CITY/TOWN RICHMONC!		-	The state of the s
	1	10.	SIGN FORMANDS.	RESIDENCE 9525 Heather		<del>-</del>	
Ĺ	3		PRINT WAS UND BUSH	CITY/TOWN PIChmond	VA.	3,24/16	· •

\* Privacy notice: The Code of Virginia, §§ 24.2-506 and 24.2-521, authorizes requesting the last four digits of your social security number to facil checking this petition with the official voter registration record. You are not required to provide this information and may sign the petition without diso. The State Board of Elections or the General Registrar, when copying this document for public inspection, must cover the column containing social security number or part thereof.

CA7aad	EC FROM REVERSE SIDE CANDIDATE NAME: Ha	in Schint Tous Office sought: 1	nays/	/
CIRCULA SIG	TOR: MUST SVIEAR OR AFFIRM IN THE AFFIDAVIT BELOW THAT S/I VOTING RIGHTS HAVE NOT BEEN RESTORED AND THAT S/I NER: YOUR SIGNATURE ON THIS PETITION MUST BE YOUR OWN / THAN ONE CANDIDATE.	E PEDROMALI V WITMERRED EACH NICHATURE	Ø.	
OFFICE USE ONLY	SIGNATURE OF REGISTERED VOTER () [FRINT MALLE IN SPACE BELOW SIGNATURE]	POST OFFICE BOXES ARE NOT ACCEPTABLE RESIDENCE ADDRESS House Number and Street Name or Rural Route and Box Number and City/Town	DATE SIGNED [Must be after January 1 of election year]	*SEE NOTE BELOW LAST 4 DIGITS OF SOCIAL SECURITY NUMBER [OPTIONAL]
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12.	PRINT RUCALL TORMS	RESIDENCE 235 BIVD APTU	3/24	
13	sign anorda Broyce	RESIDENCE 2000 Priverside Dr.A	हा <u>.</u> 13/24	ά )
14.	SIGN VILLY Y. LUTY	RESIDENCE YOU S PIN ST. Apr B	2 311	ACTUAL CONTROL OF THE PARTY OF
45	PRINT PORE E. WMY SIGN Fudson K. Yeverall	CITYTOWN KTINMM VA 2310 RESIDENCE 200 G T. Ma word the	304	
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16.	PRINT DOMINIC PAPER	CITYTOWN Rickingrad UN	3/24	Salarka Astonosiantuatio
17	PRINT Cheyenne Martin	RESIDENCE # 1000 N 2015  CITY/TOWN B. Chm and	364	
18.	PRINT KOWEN JUMSUN	CITYTOWN UCHWANDY HAZZ	3/24	
<b>1</b> 9	SIGN France many	RESIDENCE 8 N SHI ELLS AVE	301	
20	PRINT Sarah Sanford	RESIDENCE 2034 W Grace	3/24	مدم
21	SIGN AND AND AND AND AND AND AND AND AND AN	RESIDENCE 1709 Jacquetra St	3/24	
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dree	in the County/City/Town of		nonwealth of gal resident of	CIRCULATOR'S DRIVER'S LICENSE NUMBER, IF APPLICABLE
nes	ited States of America; (iii) I am not a minor; (iv) I am not sed the signature of each person who signed this page or punishable by a maximum fine up to \$2,500 and/or imprise	r its reverse side understand that falsely signing the	anu (v) i nis affidayit is a	NAME OF STATE THAT ISSUED THE CIRCULATOR'S DRIVER'S LICENSE
T NOE	NOTARY SEAL/STAMP BELOW  Lisa Anne Cost  State of	NATURE OF PERSON CIRCULATING THE PETITION  OUT LEE County/City of KLCK	misia	CIRCULATOR'S LAST 4 DIGIT OF SOCIAL SECURITY NUMBER
70		rument was subscribed and sworn before me this  ###################################		
_		ISON CIRCULATING THE PETITION		•

FIGSE PLACE AND CAST CHER PERSON AUTHORIZED TO ADMINISTER DATHS HOTARY REGISTRATION NUMBER\*\* DATE NOTARY COMMISSION EXPIRES\*\*

Nivacy notice: The Code of Virginia, §§ 24.2-506 and 24.2-521, authorizes requesting the last four digits of your social security number to facilitate nearing this petition with the official voter registration record. You are not required to provide this information and may sign the petition without any sc. The State Board of Elections or the General Registrar, when copying this document for public inspection, must cover the column containing my scrate security number or cart thereof.

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	ŧλ	5.	PRINT MOELLE ATZCHIBALLS	CITY/TOWN J-1(H-1871)	1/23621	17776	
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)	3		PRINT JOY ROGES	CITY/Town P // \ \ A	2.52.4	11/14	
ኃ	R	7	SIGN PEUL A Ju	RESIDENCE 3855 F.ALIZA	11512		
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•	Ľ		PRINT James S. Nokola	CITY/TOWN Proposed 1/A 5/2	73/	3/2/14	CONTROL OF STATE OF S
(	P	9.	SIGN : Mer Col	RESIDENCE 44/6 Gro. 4 . iv		1.	RS  after of Candibac, sedes more than it sided that you use sifted voters in at the processing of the firing if you to congressional us ati) aw need not be o on Numerous the processional us ati sided who is negative to States of one is States of one is a felion whose intestored. The or afform in the y with assed that the process of one is performed. The or afform in the y with assed that the process of one is performed. The or afform in the y with assed that the process of one is performed. The or afform in the y with assed that the process of one is performed. The or afform in the y with assed that the process of the intertory of the control of the process of the the
1	Ĺ		PRINT Julie Storey	CITY/TOWN Cichmond VA	13121	13/20/16	
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لسم	Ľ		PRINT MICA Whitney	CITY/TOWN RICHMUID VA	2322		İ

CONTINUE ADDITIONAL SIGNATURES AND COMPLETE AFFIDAVIT ON REVERSE S \* Privacy notice: The Code of Virginia, §§ 24.2-506 and 24.2-521, authorizes requesting the last four digits of your social security number to faction checking this petition with the official voter registration record. You are not required to provide this information and may sign the petition without of so. The State Board of Elections or the General Registrar, when copying this document for public inspection, must cover the column containing social security number or part thereof.

CONTINUED FROM REVERSE SIDE	CANDIDATE	NAME:

Alun Schartenspersonger: MAYOR

	SIGNAT (PRINT I	URE OF REGISTE NYE IN SPACE BELOW	RZĎ VOTER SIGNÁTURG]	AC RESIDE House Num Rural Route and	CE BOXES ARE NOT CEPTABLE ENCE ADDRESS ber and Street Name or Box Number and City/Town	DATE SIGNED [Must be after January 1 of election year]	LAST 4 SOCIAL NU	OTE BELOW DIGITS OF SECURITY MBER TIONAL
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	Men an election distinct includes more than a country or city. It is supposed that you use					
ENTE	secarate petition form for qualified voters in as country or city to facilitate the processing of the second secon				oualified yolers in ea	
ENTE	R ABO		ENTER ABOVE 7:2 + 4	•		
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ENTER ABOVE, RESIDENCE ADDRESS OF CANDIDATE  33 2						
We,	the c	qualified voters of the district in which the above candidate	seeks nomination or election and of	λ); signat::	ree required by	inu reed not be en
			signed hereunder or on the reverse	he same	page of the pe	lition. Numerous
side	COUNTY OR CITY OR, FOR TOWN COUNCIL, NAME OF TOWN  side of this page, do hereby petition the above named individual to become a candidate for the office stated above in the [check only one]  pages may be circulated. The sirculator of each page must be a person who is herbitims alove in the [check only one]					
auu	above in the [check only one]  a legal resident of the United States of American Primary  General Election  Special Election  Democratic Primary  Republican Primary  and who is not a minor nor a faior whose voting rights have not been restored. The					
to b	e held	on the XTh day of November	. 20 6 and we do further petition			
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$V_{\mathcal{P}}$	2.	SIGN Machae Inige	RESIDENCE 123 Breat Au		スニット	-
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		PRINT LILY WAYSER	CITYTOWN PICHMON	DV	HZ53	
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\* Privacy notice: The Code of Virginia, §§ 24.2-508 and 24.2-521, authorizes requesting the last four digits of your social security number to factorize this petition with the official voter registration record. You are not required to provide this information and may sign the petition without a so. The State Board of Elections of the General Registrar, when copying this document for public inspection, must cover the column containing social security number or part thereof.

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***	16. SIGN 73.	RESIDENCE 14 1 Was the wat A	3/37	Dragotilization Constitution
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	Lise Anne Costy NOTABY State of 1/2	NATURE OF PERSON CIRCULATING THE PETITION  4 / C / C County/City of	hujese6	CIRCULATOR SLAST 4 DIGITS OF SOCIAL SECURITY NUMBER
	Reg. #7527182 Commission Expires 11/30/2018 ALAX	A DECL , 20 /6, by SON CIRCULATING THE PETITION	·•	· ·
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rivacy notice: The Code of Virginia, §§ 24.2-506 and 24.2-521, authorizes requesting the last four digits of your social security number to facilitate neoxing this petition with the official voter registration record. You are not required to provide this information and may sign the petition without project. The State Board of Elections or the General Registrar, when copying this document for public inspection, must cover the column containing as security number or can thereof.

ENTE We, side abort to b that	the of the of the his/h	qualified voters of the district in which the above candidate  Qualified voters of the district in which the above candidate  COUNTY OR CITY OR, FOR TOWN COUNCIL, NAME OF TOWN is page, do hereby petition the above named individual to be the [check only one]  General Election  Special Election  Democratic Prir d on the  d on the  printed upon the official ballots to be used at the  TOR: MUST SWEAR OR AFFIRM IN THE AFFIDAVIT ON THE REVEI  MINOR NOR A FELON WHOSE VOTING RIGHTS HAVE NOT BE INER: YOUR SIGNATURE ON THIS PETITION MUST BE YOUR OWN N	ENTER ABOVE, ZIF + 4  ENTER ABOVE, DISTRICT, IF APPLICABLE  seeks nomination or election and of signed hereunder or on the reverse come a candidate for the office stated  mary	When an county or secarate to county or filing. It is suggest to facilitate the number enter district the same pages maleach pages as legal related to voting right or culator affidavit tisignature.	VOTE a filed with Declar election district in city. It is suggestified form for city to facilitate  For a statewasted that you file a the processing or of signatures in continuous page of the person of each voter.  The state of the Units of the Units have not be a person of each voter.  The Units of the Units of each voter.  The Units of the Units of each voter.	areton of Candidaty notices may be ested that you use qualified noters in as the processing of a seather processing of the office a petitions in county to the filing. If you tray congressional distinct. Numerous The procession of the highling littled States of Ameror a failon whose an restored. The archaming the archaming the constitution of the processions of the processions of the archaming the archamin
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CITY/TOWN RICHARDS, VA 23127

SBE-506/521 REV 1.2013

PRINT MAT SHELTON-EIPE

surited States of America; (iii) I am not a minor; (iv) I am not a felon whose voting rights have not been restored; and (v) I messed the signature of each person who signed this page or its reverse side. I understand that falsely signing this affidavit is a name of state that issued the circulation's privar's privar

THE STROTHER DESCRIPTION AND THER PERSON AND THERESED TO ADMINISTER CATHS NOTARY REGISTRATION NUMBER!\* DATE NOTARY COMMISSION EXPIRES\*\*

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